



# BERGRIVIER MUNICIPALITY ANNUAL REPORT







(WC 013)

22 March 2012

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#### **EXECUTIVE MAYOR'S FOREWORD**



It is an honour to be the Executive Mayor of Bergrivier Municipality and an absolute pleasure to submit the Annual Report for the 2010/11 financial year.

The main focus was to alleviate poverty and increase the standard of living of our community; this was partially achieved through the approval of 328 homes by the Department of Human Settlements. Initially 136 families qualified for homes, in accordance with the policy

approved by Council. The remaining 192 homes are in the process of being built and will be allocated in accordance with strict policy guidelines. Community projects and clean street programs were also initiated in all the towns and Municipal vacancies were advertised both internally and externally offering equal opportunities to all.

The Community Development Workers (CDW's) work in cooperation with the Mayor's Office. They assisted people in our communities who were applying for Identity Documents for the first time by providing them with free photographs and arranged Jamborees whereby Government Departments came together under one roof to answer community queries. The CDW's distribute bursary applications and employment opportunities within and beyond our municipal boundaries and we focus on our students who are matriculating and offer guidance and direction to them. The CDW's also arrange the annual Christmas Light Festivals

Bergrivier cannot exist without the full support of its staff members who are the pinnacle of its existence; we are committed to providing excellent and expeditious service. All queries are tracked on our online Complaints Programme which allows monitoring, feedback and recourse action. We can therefore speedily direct queries correctly and provide accurate responses to our community.

Many Bergrivier inhabitants fall beneath the R2500.00 monthly income bracket and qualify for indigent allowances. This places immense pressure on the finances of the Municipality and in turn limits our ability to assist with the funding of worthy causes. To combat this situation we are intent on increasing the funds in the Mayoral Fund by hosting as many fundraisers as possible so that we can facilitate any unforeseen circumstances such as death in the family, fire, senior citizen programmes, support to crèches and matriculants of Bergrivier and many more.

According to the late Mahatma Ghandi there are seven sins in the world: "Wealth without work, Pleasure without conscience, Knowledge without character, Commerce without morality, Science without humility, Worship without sacrifice and Politics without principle."

We, as the Council of Bergrivier will endeavour to be "sin-free"!!

In conclusion, I would like to express my gratitude to my fellow Councillors, senior management and mayoral staff for their ongoing, effortless support and hard work during this time. I would also thank all residents of Bergrivier as well as Community Leaders and Community Organisations for their support and participation in the affairs of the Municipality.

CLR EB Manuel EXECUTIVE MAYOR





The 2010/11 financial year has been a good year for Bergrivier Municipality, due to the fact that we have received an unqualified Audit for three years in a row.

The performance of the Municipality has been highlighted in various National Government Reports and we received three Golden Arrow 2011 Awards from PMR Africa in the Cape West Coast Regional Survey.

We received awards in the following categories;

- 1) Local Government Initiatives Towns doing the most to attract local investment (Excellent 2nd overall).
- 2) Companies and institutions doing most in their sectors over the past 12 months to stimulate the economic growth and development of the West Coast Region, Water Providers (Joint 1st overall).
- 3) Towns doing most for social upliftment (2nd Overall).

A Customer Care Survey has been completed for 2010/11 and the results will be used to improve service delivery.

Service delivery can improve and it is also true that expectations regarding service delivery are very high given the current reality around poverty in our area of jurisdiction. The non payment of accounts for service delivery puts a huge burden on the Municipality to sustain service delivery levels.

The completion of capital projects to enhance and develop infrastructure has also been done in a satisfactory manner within the allocated budget. Various roads were resealed, and progress was made with the implementation of the closure of all the solid waste disposal sites and the building of drop-off sites at Aurora and Porterville.

The completion of the new traffic offices and administrative offices renovations and building will also improve service delivery.

An International Biodiversity Workshop was held in Velddrif where cities and towns from all over the world discussed strategies to improve biodiversity conservation. A Biodiversity Strategy and Action Plan was developed for Bergrivier during 2010/11.

The Internal Audit Committee is 100% active and plays a positive though strict role in the monitoring of Bergrivier's affairs. The Audit Committee will also function as a Performance Audit Committee with the appointment of a committee member who specialises in performance management.

The staff organigram has also been developed and approved and is in the process of being implemented. The updating of job descriptions and the appointment of skilled personnel will definitely raise productivity in the organisation.

All performance plans of section 57 appointees have been compiled according to the approved departmental business plans (SDBIP). These plans can be accessed on our municipal website, <a href="www.bergmun.org.za">www.bergmun.org.za</a>. The evaluation of the performance plans also takes place according to relevant legislation and is done by a committee, comprising the Municipal Manager of another Municipality, a Ward Committee Member, The Mayor or a member of the Executive Mayoral Committee and the Chairperson of the Internal Audit Committee.

Ward Committees are now active and are seen as the official channel for communities to channel their service delivery proposals to the Municipality.

I thank all residents of Bergrivier, as well as all employees of the Municipality for your continuous trust and support in all our endeavours and for helping to improve service delivery and customer care.

Christa Liebenberg
MUNICIPAL MANAGER

#### **EXECUTIVE SUMMARY**

This Annual Report reflects on the performance of the Bergrivier Municipality for the 2010/2011 financial year. The structure of the report is as follows;

- Chapter 1 provides an overview of the Municipality including its geographic, demographic and socio economic characteristics.
- Chapter 2 focuses on governance and includes an overview of governance performance highlights, governance challenges, governance structures, accountability and corporate governance.
- Chapter 3 focuses on organisational development and human resource management.
- Chapter 4 focuses on the strategic performance of the Municipality including its performance as measured against the National Key Performance Indicators
- Chapter 5 focuses on functional performance and includes performance and performance highlights per Directorate
- Chapter 6 focuses on the financial sustainability of the Municipality as reflected in the audited Annual Financial Statements which include the Auditor Generals' Report for the year.

The Municipality's long-term development agenda is articulated by its programmes and projects. Service delivery occurs within a governance domain that includes sustainable service delivery, rural development, poverty alleviation, local economic development, biodiversity conservation, the effective use of resources and risk management. Central to service delivery is our vision and mission, which are commitments that capture the culture of the Municipality. These are reflected in our customer care charter which we review on an annual basis.

Achievements of Bergrivier Municipality during the year under review include:

- Three consecutive unqualified audits, 2008/09, 2009/10 and 2010/11;
- We received the following three awards at the PMR Africa Golden Arrow awards ceremony:
  - Joint 1<sup>st</sup> place in the Cape West Coast Region survey for Companies and institutions doing most in their sectors over the past 12 months to stimulate the economic growth and development of the Cape West Coast Region
  - Overall 2<sup>nd</sup> place in the Cape West Coast Region survey for Towns doing most to attract local investment
  - Overall 2<sup>nd</sup> place in the Cape West Coast Region for Towns doing most for social upliftment.

- We provide 50 free units of electricity and 6000 litres of free water to all residents;
- Increasing of the indigent allowance from R2100 per household to R2500; The income of residents that live with pensioners and those who receive medical disability allowances is not calculated when determining the indigent allowance of pensioners;
- The property tax rebate applicable to low cost housing increased from R20 000 to R50 000 which ensures that all low cost house owners do not have to pay property tax;
- o 150 and 328 low cost houses were built in Velddrif and Piketberg respectively. These are the first houses built in our Municipal Area since 1998. Persons to whom houses were awarded will also qualify for indigent allowances where applicable. Twenty five Wendy houses were set up in the Trajekte Camp in Piketberg and serve as emergency housing units for families that previously lived in tents;
- o Participation in the extended public works programme (EPWP) provided job opportunities for 510 residents and totalled an amount of R695 000. Twelve projects are already registered for 2011/2012 to the amount of R893 000 which will provide jobs for 409 residents, of which 42 will be women and 249 youth;
- Property tax for the agriculture and commercial sector is levied at the same rate as residential tax, in order to stimulate the local economy
- Bergrivier is already rated as one of the best municipalities in the country when it comes to basic service delivery. The client service charter that was launched in 2009 can be used as a standard for residents to rate service delivery;
- Infrastructure development, as well as maintenance are rated as high priority areas, and the upgrading of the water purification works and sewerage works is already underway in Piketberg;
- Planning has been completed for the recycling of refuse for Bergrivier, which will create job opportunities for private contractors and will in time will decrease the high cost of refuse removal and dumping;
- Bulk electricity services were upgraded in Velddrif and Dwarskersbos at a cost of approximately R14 million;
- Significant progress was made with the interdepartmental project to decrease water losses;
- New sport facilities were provided for the communities of Eendekuil, Redelinghuys and Aurora;
- The newly built traffic centre addresses enables us to provide high level traffic and licencing services to our community. The upgrading of the municipal offices has also lead to better service delivery and eliminates the cost of hiring private office space. The capital spent on the building will become an asset for the community.

- o A Fire extinguishing vehicle was bought for Velddrif;
- Planning and negotiations were completed with the Versfeld School on Piket-boberg for the opening of a Wheelie wagon (mobile library);
- The Porterville and Piketberg Museum themes were revised in conjunction with the Provincial Museum Services;
- Bergrivier Municipality is part of the International Biodiversity Programme, Local Action for Biodiversity, which held a successful International Biodiversity Workshop in Velddrif during February 2011;
- The results of our Customer Satisfaction Survey indicate that we are achieving an average to good rating when it comes to the execution of the service charter.

## **CHAPTER 1**



#### **CHAPTER 1: INTRODUCTION AND MUNICIPAL OVERVIEW**

#### 1.1 INTRODUCTION

The 2010/11 Annual Report reflects on the performance of the Bergrivier Municipality for the period 1 July 2010 to 30 June 2011. This Annual Report is compiled in terms of Section 46 of the Municipal Systems Act No. 32 of 2000 read together with Section 121 of the Municipal Finance Management Act No. 56 of 2003.

Table 1: Legislative framework

LEGISLATION	SECTION	MAIN PROVISIONS	
Municipal	Section 46:	1) A municipality must prepare for each financial year a	
Systems Act	Annual	performance report reflecting -	
No. 32 of 2000	Performance	(a) the performance of the municipality and of	
	Reports	each external service provider during that	
		financial year;	
		(b) a comparison of the performances referred to	
		in paragraph (a) with targets set for and	
		performances in the previous financial year;	
		and	
		(c) measures taken to improve performance.	
		1) An annual performance report must form part of the	
		municipality's annual report in terms of Chapter 12 of	
		the Municipal Finance Management Act.	
Municipal	Section	1) Every municipality and every municipal entity must	
Finance	121:	for each financial year prepare an annual report in	
Management	Preparation	accordance with this Chapter. The council of a	
Act No 56 of	and	municipality must within nine months after the end	
2003	adoption of	of a financial year deal with the annual report of the	
	annual	municipality and of any municipal entity under the	
	reports	municipality's sole or shared control in accordance	
		with section 129.	
		2) The purpose of an annual report is-	
		(a) to provide a record of the activities of the	
		municipality or municipal entity during the	
		financial year to which the report relates;	
		(b) to provide a report on performance against	

LEGISLATION	SECTION	MAIN PROVISIONS	
		the budget of the municipality or municipal	
		entity for that financial year; and	
		(c) to promote accountability to the local	
		community for the decisions made throughout	
		the year by the municipality or municipal	
		entity.	
		3) The annual report of a municipality must include-	
		(a) the annual financial statements of the	
		municipality, and in addition, if section 122	
		(2) applies, consolidated annual financial	
		statements, as submitted to the Auditor-	
		General for audit in terms of section 126 (1);	
		(b) the Auditor-General's audit report in terms of	
		section 126 (3) on those financial statements;	
		(c) the annual performance report of the	
		municipality prepared by the municipality in	
		terms of section 46 of the Municipal Systems	
		Act;	
		(d) the Auditor-General's audit report in terms of	
		section 45 (b) of the Municipal Systems Act;	
		(e) an assessment by the municipality's	
		accounting officer of any arrears on municipal	
		taxes and service charges;	
		(f) an assessment by the municipality's	
		accounting officer of the municipality's	
		performance against the measurable	
		performance objectives referred to in section	
		17 (3) (b) for revenue collection from each	
		revenue source and for each vote in the	
		municipality's approved budget for the	
		relevant financial year;	
		(g) particulars of any corrective action taken or to	
		be taken in response to issues raised in the	
		audit reports referred to in paragraphs (b)	
		and (d);	
		(h) any explanations that may be necessary to	

LEGISLATION	SECTION	MAIN PROVISIONS	
		clarify issues in connection with the financial	
		statements;	
		(i) any information as determined by the	
		municipality;	
		(j) any recommendations of the municipality's	
		audit committee; and	
		(k) any other information as may be prescribed.	
	Section	2) The Mayor must within seven months (by end	
	127:	January) of the financial year, table in the municipal	
	Submission	council the annual report of the municipality.	
	and tabling	3) If the mayor, for whatever reason, is unable to table	
	of annual	in council the annual report of the municipality, or	
	reports	the annual report of any municipal entity under the	
		municipality's sole or shared control, within seven	
		months after the end of the financial year to which	
		the report relates, the mayor must:	
		a) Promptly submit to the council a written	
		explanation referred to in section 133(1)(a)	
		setting out the reasons for the delay, together	
		with any components of the annual report listed	
		in section 121(3) or (4) that are ready; and	
		b) Submit to council the outstanding annual	
		report or the outstanding components of the	
		annual report as soon as may be possible.	
		5) Immediately after an annual report is tabled in the	
		council in terms of subsection (2), the accounting officer	
		of the municipality must—	
		(a) in accordance with section 21A of the	
		Municipal Systems Act—	
		(i) make public the annual report; and	
		(ii) invite the local community to submit	
		representations in connection with the	
		annual report; and	
		(b) submit the annual report to the Auditor-	
		General, the relevant provincial treasury and the	

LEGISLATION	SECTION	MAIN PROVISIONS
		provincial department responsible for local government in the Province.
	Section 129: Oversight reports on annual reports	1) The council of a municipality must consider the annual report of the municipality and of any municipal entity under the municipality's sole or shared control, and by no later than two months from the date on which the annual report was tabled in the council in terms of section 127 adopt an oversight report

#### 1.2 MUNICIPAL OVERVIEW

Bergrivier Municipality is situated in the West Coast District of the Western Cape Province and shares a jurisdiction with the West Coast District Municipality (WCDM). It is bordered by the Atlantic Ocean to west, Swartland and Saldanha Bay Municipalities to the South and Cederberg Municipality to the North. The administrative centre of the Bergrivier Municipality is located in Piketberg. The Bergrivier Municipality has 22152 registered voters and is divided into 7 Wards with 13 Councillors.

Bergrivier Local Municipality is a category B (Local) municipality. A Category B Municipality is a Municipality that shares a jurisdiction with the Category C (District) Municipality in whose area it falls. Municipal functions are divided between the District and Local Municipality in terms of Section 84 of the Municipal Systems Act, Act 117 of 1998.

#### 1.2.1 VISION AND MISSION

The Municipality committed itself to the following vision and mission:

THE VISION

Bergrivier Municipality strives towards a satisfied community by means of balanced, agreed upon, sustainable and effective service delivery.

THE MISSION

Our mission is to deliver cost-effective, sustainable services with a well represented army of employees who are motivated to stimulate local economic development as well as environmentally sensitive development through transparent decision making based on sound management principles within the ambit of unique character and cultural, historical heritage.

#### 1.2.2 GEOGRAPHIC PROFILE

The Bergrivier Municipal Area is approximately 4264km² in size and comprises nine settlements namely Piketberg, Velddrif, Porterville, Goedverwacht, Wittewater, Eendekuil, Aurora, Redelinghuys and Dwarskersbos and an extensive rural area. Bergrivier is characterised by an abundance of natural assets, including the Olifants, Winterhoek and Piketberg Mountain Ranges, the Olifants and Berg Rivers and 40 kilometres of coast line.

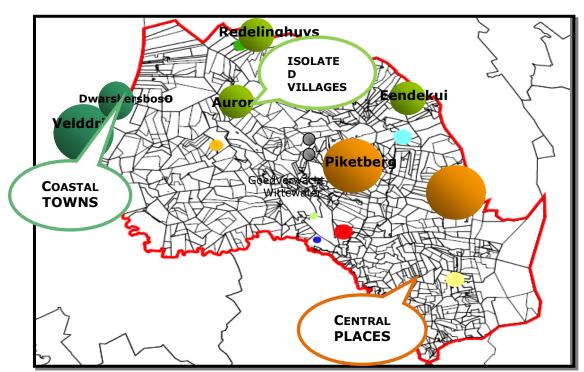


Figure 1: Map of Bergrivier Municipality

The following table provides an overview of the various settlements that constitute Bergrivier Municipality;

Table 2: Bergrivier settlement types, characteristics and economic base

SETTLEMENT	SETTLEMENT	CHARACTERISTICS AND ECONOMIC BASE
TYPE		
Coastal Towns	Velddrif	Velddrif functions as a focal point for the fishing
	(Including	industry along the West Coast. The most important
	Laaiplek, Port	resources are the sea, the coastal environment and
	Owen and	the Bergrivier Estuary. Tourism, retirees and second
	Noordhoek)	home residents provide a solid base for the local

		economy.
	Dwarskersbos	Dwarskersbos is characterised by its property market, holiday accommodation and tourism. The sea and coastal area are the most important natural resources. The main function of the town is to provide holiday accommodation. Tourism, retirees and second home residents provide a solid base for the local economy.
Central places	Piketberg	Piketberg is the administrative seat of the Bergrivier Municipality and the service and commercial centre of the surrounding agricultural area. The primary economic base of Piketberg is agriculture. Public-sector activities related to the municipal head office, district offices, provincial government offices and other public functions also provide a solid base for the local economy.
	Porterville	Sound infrastructure has contributed towards the establishment of a Regional Kaap Agri Office as well as the Voorberg prison. The economic base of Porterville is primarily agriculture, which is supplemented by some recreational and tourism activities.
Isolated villages	Redelinghuys	The town mainly functions as a residential area for the surrounding agricultural sector and retired people. Some recreational potential lies in the Verlorenvlei which is a Ramsar Site, falling partially within Bergrivier's area of jurisdiction. This town has no autonomous economic base other than the accommodation of farm workers involved in the nearby farms and basic service provision associated with this use.
	Aurora	The town has a rural character against a picturesque topographical setting. This town has no autonomous economic base other than the accommodation of farm workers involved in the nearby farms and basic service provision associated with this use.

	Eendekuil	Functions as a low-order agricultural service centre	
		that is dependent on Piketberg for higher-order	
		services. Mainly a dormitory town for farm workers	
		and retired people. This town has no autonomous	
		economic base other than the accommodation of farm	
		workers involved in the nearby farms and basic	
		service provision associated with this use.	
Isolated	Goedverwacht	These towns are located on private land, within a	
villages	and	predominantly agricultural area. They are Mission	
(Moravian)	Wittewater	Stations run by the Moravian Church of South Africa,	
		and have little direct investment to stimulate	
		economic activities. Inhabitants work mainly on the	
		surrounding farms, but the villages do boast some	
		very good builders. The scenic mountains and the	
		missionary culture offer some tourism potential, but	
		this can only be realized within the context of the	
		larger tourism plan for the region.	

The Municipal Demarcation Board (MDB) demarcated new ward boundaries for the local government elections that were held on 18 May 2011. This resulted in a dramatic reconfiguration of the 2006-2011 wards which will in turn have a significant impact on local planning processes. The geographic composition of the wards is as follows;

Table 3: Geographic composition of wards

WARD	GEOGRAPHIC COMPOSITION			
1	Porterville residential area, 24 Riviere , Nu – Hoop and Berghof Farms			
2	Monte Bertha (Porterville) and Jakkalskloof			
3	Eendekuil, Piketberg Town, Windheuwel and Middeldeursvlei Farms			
4	Piketberg Town			
5	De Hoek, Goedverwacht, Stawelklip, Wittewater, Genadenberg, Kliphoek, Karookop			
6	Aurora, Redelinghuys, Dwarskersbos, Adamboerskraal farm, St Helenafontein farm			
7	Velddrif, Laaiplek, Noordhoek, Port Owen			

#### 1.2.3 DEMOGRAPHIC PROFILE

#### A POPULATION AND POPULATION GROWTH

The estimated population figure for Bergrivier Municipality in 2001 was 46327. According to the Community Survey of 2007, this figure decreased to 44740. This constituted 17.25% of the District population of 258974 in 2007. Bergrivier has a substantial rural population which is estimated to be 30.11% of the total population. (Bergrivier Municipality: 2010/11 IDP Review) The population per settlement is estimated as follows;

Table 4: Population figures per settlement

SETTLEMENT	POPULATION
Piketberg	11900
Porterville	7900
Velddrif	10700
Aurora	420
Eendekuil	840
Redelinghuys	1000

(Bergrivier Municipality revised SDF 2008)

The table below illustrates the yearly population growth (decline) for the municipal area.

Table 5: Annual population growth rate

YEAR	AVERAGE ANNUAL %
2001 – 2007	-1.03%

#### B POPULATION BY GENDER

Bergrivier's population is predominantly male but almost on a par with the female population, which is a deviation from the District, Provincial and National population which is predominantly female.

Table 6: Gender composition of the population

GENDER	NUMBER
Male	22431
Female	22311
Total	44742

(Statistics South Africa 2007 Community Survey)

#### C POPULATION BY AGE

Bergrivier's population is predominantly youthful with 68.8% of the population falling within the national definition of youth, which is below 35 years of age.

Table 7: Age composition of the population

AGE GROUP	NUMBER	%
0 – 34 years (Youth)	30802	68.8
0-14 years (Children)	12291	27.47
15 - 64 years (Working age population)	28924	63.2
65 years and older	3527	7.8

(Statistics South Africa 2007 Community Survey)

#### D RACIAL COMPOSITION

An understanding the racial composition of the population provides valuable insight into changes to the human settlement history and migratory patterns of a population. Bergrivier's population is predominantly coloured with 75.5% of the population belonging to this racial group. White people constitute 18.3% of the total population and African people 6.0 %. Between 2001 and 2007, the racial composition of Bergrivier remained fairly stable; with only minor changes in representation of the different racial groups

Table 8: Racial composition of the population

POPULATION GROUP	POPULATION	%
African	2668	6.0
Coloured	33878	75.7
Indian or Asian	17	0.0
White	8179	18.3
Total	44742	100.0

(Census 2001, Community Survey 2007)

E HOUSEHOLDS

The Municipality has 8477 households. The Municipality experienced a significant increase in indigent households between the 2009/10 and 2010/11 financial year. At present, indigent households constitute 28.31% of the total households in the Municipality. Indigent households place enormous pressure on the financial resources of the Municipality as we subsidise each indigent household and the continual increase in indigent households will challenge the long-term financial viability of the Municipality, a case in point being the planned low cost housing project in Piketberg. The table below provides an overview of the increase in the number of households and indigent households.

Table 9: Total number of households and indigent households

HOUSEHOLDS	2009/10	2010/11
Households in municipal area	7856	8472
Indigent households in municipal area	2 000	2 400
% Indigent households	25.45	28.31

#### 1.2.4 SOCIO-ECONOMIC PROFILE

#### A SOCIAL DEVELOPMENT

Low skills levels are contributing to unemployment levels of the Municipal Area and are cause for concern. Literacy is a skills level indicator which is calculated as the proportion of persons 14 years and older who have successfully completed a minimum of 7 years of formal education. Bergrivier's literacy levels are the lowest in the district at 70.5 which are much lower than district and provincial norms. The literacy levels of the district and province are 76.1 and 82.4 respectively. Education and training opportunities are also limited by the fact that Bergrivier is the only Municipal Area without a Further Education and Training College (FET College).

There are 14 health care facilities in the Municipal Area, which is the lowest number in the District. There is a need for improved access to service delivery points especially in rural areas, where people have to walk great distances to access services. HIV/AIDS remains a major concern.

High poverty and vulnerability levels continue to have an impact on the Municipality;

The poverty rate is the percentage of people living in households with an income less than the poverty income. The poverty income is defined as the minimum monthly income needed to sustain a household and varies according to household

- size. The poverty level for Bergrivier is 33.8% which is higher than the District norm of 30.4%. Bergrivier has the second highest poverty level in the District but it is showing a miniscule decline.
- The Gini coefficient is a statistic of income inequality, which varies from 0 (in the case of perfect equality where all households earn equal income) to 1 (in the case where one household earns all the income and other households earn nothing). Bergrivier's Gini coefficient is 0.57 which is below the district norm of 0.60 and the lowest in the district.
- The Human Development Index (HDI) is a composite, relative index that quantifies the extent of human development of a community. It is based on measures of life expectancy, literacy and income. Bergrivier's HDI is 0.63 which is the second lowest in the District and below the district norm of 0.65. (Western Cape Government; Provincial Treasury; Regional Economic Development Profile 2011)

#### B ECONOMIC DEVELOPMENT

Bergrivier's unemployment rate is 10.2% which is substantially lower than the District norm of 15.5 and the second lowest in the District. Bergrivier's dominant employment sector is the Agriculture, hunting, forestry and fishing sector (30.3%) which attests to a high dependence on primary activities. This is followed by the wholesale and retail trade sector (16.1%) and the manufacturing sector (12.1%). (Western Cape Government; Provincial Treasury; Regional Economic Development Profile 2011)

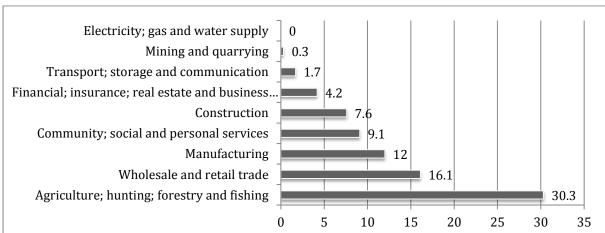


Figure 2: Employment by Sector

(StatsSA, Community Survey 2007)

The following table provides an overview of Bergrivier's key economic activities

Table 10: Key economic activities within Bergrivier Municipality

KEY ECONOMIC	DESCRIPTION		
ACTIVITIES			
Agriculture	Agriculture is the largest employment sector in the Bergrivier		
	Municipality, providing work for more than half the total labour force.		
	This sector is also responsible for secondary employment opportunities		
	such as packaging, bottling and agro-processing jobs. Primary		
	agricultural activities within this sector include livestock farming (sheep,		
	cattle, pig) and grain and fruit farming. Rooibos tea is also grown in		
	this area.		
Fishing	Includes deep-sea fishing, crayfish, pelagic sector, line fish and		
	mariculture.		
Mining	The mining sector in Bergrivier is small. Types of mining include		
	cement production at De Hoek and salt mining at Velddrif and some		
	small scale sand mining.		
Tourism	Tourism was identified as a key agent for sustainable development.		
	Tourism attractions include; Unique vegetation (Sandvlakte fynbos,		
	West Coast Renosterveld and Berg-Fynbos), Fauna locations,		
	archaeological and paleontological sites, culturally historic sites and		
	pristine conservation areas. Tourism is strongly linked to the natural		
	environment, and the growth of tourism sector activities will depend on		
	the preservation of the natural environment.		

## **Chapter 2**







#### **CHAPTER 2: GOVERNANCE**

#### 2.1 INTRODUCTION

Bergrivier Municipality is established in terms of Section 12 of the Municipal Structures Act, Act 118 of 1998 as a Municipality with a Mayoral Executive System combined with a Ward Participatory System. The Municipality's governance structures are constituted as follows:

- o Political Structures
  - Municipal Council
  - The Executive Mayor and Executive Mayoral Committee
  - Portfolio Committees
- Community Structures
  - Ward Committees
- The Administration
- The Administration comprises the Office of the Municipal Manager and 4 Directorates namely an Administration, Technical Services, Community Services and Finance Directorate.

## 2.2 GOVERNANCE PERFORMANCE HIGHLIGHTS AND CHALLENGES

The following table provides an overview of our performance challenges and highlights in terms of the Key Performance Areas of Local Government. This will be elaborated on in Chapter 4.

Table 11: Governance performance highlights and challenges

КРА	PERFORMANCE	CHALLENGES
Local	The Municipality's LED strategy	There is no dedicated permanent
economic	was revised and approved by	official responsible for LED which
development	Council. The Municipal partnership	makes it difficult to focus on LED
and growth	with PPC De Hoek to initiate LED	initiatives.
	projects to create jobs for locals	
	culminated in a water quality	
	improvement project at Wittewater	
	and Goedverwacht, as well as the	
	initiation of a Porterville	
	Development Centre. The Council	

КРА	PERFORMANCE	CHALLENGES
	also approved the development of a botanical garden in Piketberg which has potential for job creation and education.	
Service delivery and infrastructure development	100% of households have access to basic levels of water, sanitation, electricity and solid waste removal.	The bulk service infrastructure in all our major towns is exceeding its design capacity which makes us unable to respond to development opportunities and in so doing grow our local economy, or even provide for housing which is a basic human right.
Financial management and viability	In 2010/11 the Municipality received an unqualified audit report for the third year in a row.	It is estimated that the cash reserves of the Municipality will run out in two years' time if we continue with the current levels of expenditure on infrastructure and do not increase our income or find alternate sources of funding.
Institutional development and transformation	Compliance with regards to the number of people employed from designated employment equity target groups.	It remains difficult to source females and black employees in all categories of employment, as well as coloured and black senior managers.
Democracy and good governance	Public Participation structures are functional (Ward Committees) The Municipality also participated actively on other participation forums such as the Berg Estuary Management Forum, Future Development Forum, Greater Cederberg Biodiversity Corridor (GCBC) and various Governmental	Not all Ward Councillors were committed to the Ward Committee process. There is no dedicated permanent official responsible for public participation which makes it difficult to adequately focus on this area.

КРА	PERFORMANCE	CHALLENGES
	Forums. A local LED Forum was	
	also initiated.	

#### 2.3 GOVERNANCE STRUCTURES

#### 2.3.1 POLITICAL GOVERNANCE STRUCTURES

Municipal elections take place every five years, the most recent being 18 May 2011. The implication of this is that the composition of all our political structures changed during the financial year.

#### A COUNCIL

The Municipal Council comprises 13 Councillors, seven of whom are Ward Councillors and six of whom are Proportional Representation (PR) Councillors. The Municipal Council is chaired by the Speaker and meets on a quarterly basis.

The tables below provide a list of Councillors, their office and political affiliations for the term that ended with the 18 May 2011 elections as well as Councillors who were elected following the 18 May 2011 municipal election.

Table 12: Previous Council (13 April 2011 - 18 May 2011)

NAME	OFFICE	PARTY	WARD /PR
Cllr A de Vries	Executive Mayor	DA	Ward 3
Cllr R van Rooy	Deputy-Mayor	Independent	Ward 4
Cllr S Crafford	Executive Committee Member	DA	Ward 1
Cllr D Mbabane	Speaker	ID	Proportional
Cllr J Swart	Ward Councillor	ANC	Ward 5
Cllr J Afrikaner	Ward Councillor	ANC	Ward 7
Cllr R de Villiers	Ward Councillor	ANC	Ward 2
Cllr S Karools	Ward Councillor	ANC	Ward 6
Cllr G Esau	PR Councillor	DA	Proportional
Ald J Raats	PR Councillor	DA	Proportional

Ald P Van Niekerk	PR Councillor	DA	Proportional
Cllr S Lesch	PR Councillor	ANC	Proportional

<sup>(\*</sup>There was one vacancy)

Table 13: Current Council (2 June 2011 - Present)

NAME	OFFICE	PARTY	WARD
Cllr E Manuel	Executive Mayor	DA	Proportional
Cllr S Crafford	Deputy-Mayor	DA	Ward 7
Cllr A de Vries	Executive Committee Member	DA	Proportional
Cllr J Raats	Speaker	DA	Ward 1
Cllr D Adams	Ward Councillor	DA	Ward 5
Cllr C Snyders	Ward Councillor	DA	Ward 6
Cllr R van Rooy	Ward Councillor	COPE	Ward 4
Cllr W Dirks	Ward Councillor	ANC	Ward 2
Cllr J Botha	Ward Councillor	DA	Ward 3
Cllr S Claasen	PR Councillor	ANC	Proportional
Cllr S Smit	PR Councillor	ANC	Proportional
Cllr C Snyders	PR Councillor	ANC	Proportional
Cllr A Maarman	PR Councillor	ANC	Proportional

The following table indicates the Council meetings and attendance for the 2010/11 financial year:

Table 14: Council meetings and attendance

DATES	ATTENDANCE	APOLOGIES	ABSENT
29 July 2010	12	1	0
28 September 2010	12	1	0
19 October 2010	10	2	1
30 November 2010	10	2	1
13 December 2010	10	3	0
27 January 2011	10	0	3

DATES	ATTENDANCE	APOLOGIES	ABSENT
08 February 2011	11	0	2
28 February 2011	12	1	1
17 March 2011	11	0	2
29 March 2011	12	1	0
13 April 2011	11	0	2
12 May 2011	8	5	0
16 May 2011 (Meeting deferred)	6	1	6
02 June 2011	13	0	0
14 June 2011	13	0	0

#### B EXECUTIVE MAYORAL COMMITTEE

The Executive Mayor is at the centre of the governance system and is responsible for providing political and strategic leadership. Executive power is vested in the Executive Mayor, in accordance with a framework of powers assigned by legislation and powers delegated by the Municipal Council in terms of the Municipal Systems Act 32 of 2000. The Executive Mayoral Committee is chaired by the Executive Mayor and comprises the Deputy Mayor and two full time Councillors. This Committee meets at least once a month, 10 months of the year.

The financial year commenced under the leadership of Councillor JA Liebenberg who was elected as Executive Mayor until he resigned in April 2011. From 13 April 2011, Councillor A de Vries, was elected Executive Mayor until the Municipal election on 18 May 2011. The new Council was elected on 2 June 2011 and Cllr E Manuel was elected as Executive Mayor.

The tables below indicate the composition of the Mayoral Committee and the number of legislated reports that each Mayoral Committee submitted to the Council. All reports required in terms of legislation were submitted timeously.

Table 15: Previous Executive Mayoral Committee (13 April 2011 - 18 May 2011)

NAME	OFFICE	REPORTS SUBMITTED TO
		COUNCIL
Cllr A de Vries (DA)	Executive Mayor	Monthly Financial Reports (11)
Cllr R van Rooy	Executive Deputy Mayor	IDP (1)
(Independent)		Performance Report (1)
Cllr S Crafford (DA)	Member of Mayoral	
	Committee	
Cllr R Van Rooy	Member of Mayoral	
(Independent)	Committee	

Table 16: Current Executive Mayoral Committee (2 June 2011 - Present)

NAME	OFFICE	REPORTS SUBMITTED TO
		COUNCIL
Cllr E Manuel (DA)	Executive Mayor	Monthly Financial Reports (1)
Cllr S Crafford (DA)	Executive Deputy Mayor	Performance Report (1)
Cllr A de Vries (DA)	Member of Mayoral	
	Committee	
Cllr R Van Rooy (COPE)	Member of Mayoral	
	Committee	

#### C PORTFOLIO COMMITTEES

Portfolio Committees are appointed in terms of section 80 of the Municipal Structures Act, Act 117 of 1998. There are four Portfolio Committees, namely an Administration, Finance, Technical and Community Services Portfolio Committee which are chaired by the Deputy Mayor, Speaker and the two members of the Executive Mayoral Committee. The remaining members of these Committees comprise the other Councillors. Every Councillor is therefore a member of one or more Portfolio Committees. Portfolio Committees have no powers and may only make recommendations to the Executive Mayoral Committee. Portfolio Committees meet as and when required but at least once per quarter.

The tables below indicate the composition of the Portfolio Committees prior to and after the 18 May 2011 Municipal Election.

Table 17: Previous Portfolio Committees

COMMITTEE	REPRESENTATIVES	
	Ald J Raats (DA) (Chairperson)	
	Ald P van Niekerk (DA)	
	Cllr D Mbabane (ID)	
Financial Services Committee	Cllr R van Rooy (Independent)	
	Cllr C Karools (ANC)	
	Cllr J Swart (ANC)	
	Cllr A de Vries (DA) (Ex-officio)	
	Cllr D Mbabane (ID) (Chairperson)	
	Cllr G Esau (DA)	
	Cllr C Karools (ANC)	
Administrative Services	Cllr Me S Lesch (ANC)	
Committee	Cllr R van Rooy (Independent)	
	Cllr A de Vries (DA) (Ex-officio)	
	Cllr A de Vries (DA) (Chairperson)	
	Cllr S Crafford (DA)	
	Cllr D Mbabane (ID)	
Technical Services Committee	Cllr R de Villiers (ANC)	
	Cllr J Afrikaner (ANC)	
	Cllr R van Rooy (Independent)	
	Cllr E Schreuder (DA) (Chairperson)	
	Cllr R van Rooy (Independent)	
Community Services	Cllr D Mbabane (ID)	
Committee	Cllr J Afrikaner (ANC)	
	Ald P van Niekerk (DA)	

Table 18: Current Portfolio Committees

COMMITTEE	REPRESENTATIVES	
	Clr S Crafford (DA) (Chairperson)	
	Ald J Raats (DA)	
Financial Services	Clr R van Rooy (COPE)	
Committee	Clr S Smit (ANC)	
	Ald J Raats (DA) (Chairperson)	
	Clr C Snyders (DA)	
Administrative Services	Clr R van Rooy (COPE)	
Committee	Clr A Maarman (ANC)	
	Clr A de Vries (DA) (Chairperson)	
	Clr J Botha (DA)	
Technical Services	Clr R van Rooy (COPE)	
Committee	Clr W Dirks (ANC)	
	Clr R van Rooy (COPE) (Chairperson)	
	Clr D Adams (DA)	
Community Services	Ald J Raats (DA)	
Committee	Clr S Claassen (ANC)	

The table below indicates the dates of the Portfolio Committee meetings for the 2010/2011 financial year:

**Table 19: Portfolio Committee Meetings** 

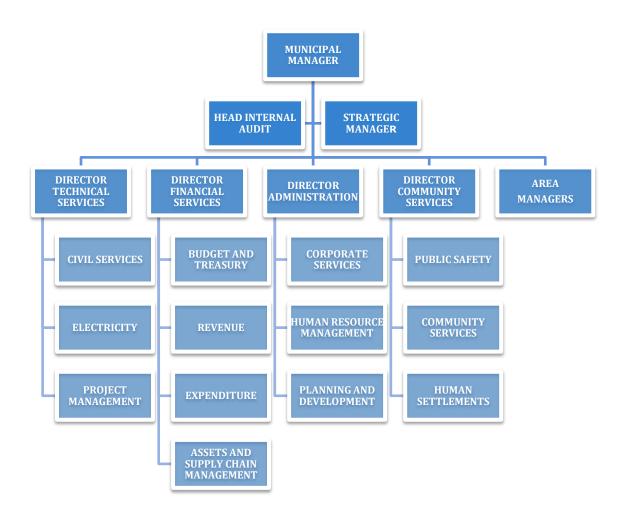
NAME OF MEETING	MEETING DATES
	7 July 2010
	3 August 2010
	7 September 2010
Financial Committee	7 October 2010
Timuncial Committee	4 November 2010
	3 February 2011
	3 March 2011
	7 April 2011
	6 July 2011
	4 August 2010
	6 September 2010
Technical Services Committee	6 October 2010

NAME OF MEETING	MEETING DATES	
	3 November 2010	
	2 February 2011	
	2 March 2011	
	6 April 2011	
	6 July 2010	
	6 September 2010	
Administrative Services Committee	4 November 2010	
Administrative Services Committee	3 February 2011	
	3 March 2011	
	7 April 2011	
	7 July 2010	
	4 August 2010	
	8 September 2010	
Community Services Committee	6 October 2010	
Community Services Committee	3 November 2010	
	02 February 2011	
	02 March 2011	
	06 April 2011	

#### 2.3.2 ADMINISTRATIVE GOVERNANCE STRUCTURE

The administration comprises the Office of the Municipal Manager and 4 Directorates namely an Administration, Technical Services, Community Services and Finance Directorate. The Municipal Managers office comprises the Strategic Manager and the Head Internal Audit. The latter reports to the Chairperson of the Performance Committee and therefore only reports indirectly to the Municipal Manager. The Municipal Manager is the Accounting Officer of the Municipality and is primarily responsible for service delivery. The following diagram indicates the management structure of the Municipality including sub directorates

Figure 3: Organisational structure



The following table indicates which of the top management have signed performance agreements. It should be noted that although there was no agreement with the Acting Director Technical Services, his performance was still monitored through our performance management system.

Table 20: Performance agreements

NAME	DESIGNATION	PERFORMANCE AGREEMENT
EC Liebenberg	Municipal Manager, Council	Yes
JD Joubert	Director Administrative Services	Yes
K van Niekerk	Director Financial Services	Yes
D Lambrechts	Director Community Services	Yes
AJ Willemse	Acting Director Technical Services	No

#### 2.4 PUBLIC ACCOUNTABILITY AND PARTICIPATION

Section 152 (1) of the Constitution sets out the objectives of local government which are interalia to;

- ≈ To provide democratic and accountable government to the communities
- $\scriptstyle{\approx}$  To encourage communities and community organisations to get involved in local government matters

The Municipality is accountable to the public and is required to report to the public on matters which concern them. Ward Committees were established as a mechanism to communicate with the public.

# 2.4.1 WARD COMMITTEES

Ward Committees are a political structures established in terms of sections 72 -78 of the Municipal Structures Act 117 of 1998. Section 74 sets out the functions and powers of a Ward Committee which are as follows:

- "A ward committee -
- a) may make recommendations on any matter affecting its ward
  - *i)* to the ward councillor; or

- ii) through the ward councillor, to the metro or local council, the executive committee, the executive mayor or the relevant sub council; and
- b) has the duties and powers as the metro or local council may delegate to it in terms of section 59 of the Local Government : Municipal Systems Act, 2000 (Act 32 of 2000)"

Ward Committees comprise the Ward Councillor and a maximum of 10 other persons elected by the ward. Our Ward Committees represent different sectors within the ward. Our Ward Committees were constituted as follows until their dissolution on 18 May 2011;

**Table 21: Ward Committee Composition** 

WARD	REPRESENTATIVE	CAPACITY / ENTITY REPRESENTING
Ward 1:	Cllr S Crafford	Ward Councillor
Velddrif	J Kotze	Agriculture and economic development
	MC Faro	Job Creation
	J Andrews	Small Farm Association
	N Visor	POMA
	M Tiedt	Velddrif Ratepayers
	A Zide	Residents Association
	B Don	Youth
	H vd Merwe Bonnet	Social Development
Ward 2:	Cllr A de Villiers	Ward Councillor (Redelinghuys)
Redelinghuys	AD Loft	Women's Network (Redelinghuys)
and Aurora	GA Rocher	Ratepayers Association (Redelinghuys)
	A Andrews	Health (Redelinghuys)
	S Maartins	Redelinghuys Women Group (Redelinghuys)
	A Maartins	Rate Payers Association (Aurora)
	F Smith	Community Development Worker (Aurora)
	H Morris	Tourism (Aurora)
Ward 3:	Cllr A de Vries	Ward Councillor
Piketberg Town	A Richter	Agriculture
	C Williams	Farms
	S Benjamin	Youth
	L Botha	Social Services

WARD	REPRESENTATIVE	CAPACITY / ENTITY REPRESENTING
	H Hannekom	Education
	D Adams	Sport
	C Jantjies	Tourism
	D Boesak	Environment
Ward 4:	Cllr R van Rooy	Ward Councillor
Piketberg	L Nthane	Sport
	M Moore	Social Services
	G Miggel	Agriculture
	T de Klerk	Service Delivery
	S Booyse	Education
	S Kayster	Youth
	A Louw	Churches
	P van Wyk	Health and Safety
	C Pietersen	Tourism
Ward 5:	Clir J Swart	Ward Councillor
Porterville	K Pienaar	Farm Workers
Farms	K Geduld	Youth
	S Everts	Women Association
	A Ockhuys	Education
	C Daniels	Health
	C Sofat	Social Development
	L Links	Farm Workers
	W Andrews	Tourism
	C Joubert	Agriculture
	P Swarts	Agriculture
Ward 6:	Cllr J Liebenberg	Ward Councillor
Porterville	A du Plooy	Local Economic Development
	E Swartz	Disabled
	A Wagenstroom	Social Services
	B Wagenstroom	Agriculture
	I Manuel	Education
	K Daniels	Safety and Security

WARD	REPRESENTATIVE	CAPACITY / ENTITY REPRESENTING
Ward 7:	Cllr J Afrikaner	Ward Councillor
Eendekuil	K Fortuin	Education
	J Karools	Agriculture
	A Stuurman	Youth
	G September	Community Development
	M Swarts	Social Services

A total of 28 Ward Committee Meetings were held in the financial year. The overarching matters of discussions for the Ward Committees included account queries, general discussions, LED projects, projects for ward committees, technical matters, maintenance and client service. The following table provides a summary of the Ward Committee Meetings held per ward as well as attendance rates.

**Table 22: Ward Committee Meetings and attendance** 

MONTH	WARD	DATE	APOLOGIES	PRESENT
July 2010	1 (Velddrif)	14/ 07/ 2010	1	13*
	2 (Noordhoek)	29/ 07/ 2010	2	11
	3 (Piketberg-Town)	11/ 07/ 2010	0	10
	4 (Piketberg)	27/ 07/ 2010	0	14*
	5 (Porterville – Rural Area)	28/ 07/ 2010	2	8
	7 (Eendekuil and Piket Bo-berg)	26/ 07/ 2010	0	7
August	3 (Piketberg-Town)	11/ 08/ 2010	3	10
2010				
September	1 (Velddrif)	15/ 09/ 2010	1	10
2010	2 (Noordhoek)	02/ 09/ 2010	None	11
	4 (Piketberg)	03/ 09/ 2010	1	10
	5 (Porterville – Rural Area)	12/ 09/ 2010	None	8
	6 (Porterville Town)	01/ 09/ 2010	2	11
October	4 (Piketberg)	05/ 10/ 2010	3	8
2010				
November	1 (Velddrif)	17/ 11/ 2010	1	11
2010	3 (Piketberg-Town)	24/ 11/ 2010	None	6
	4 (Piketberg)	11/ 11/ 2010	4	8

MONTH	WARD	DATE	APOLOGIES	PRESENT
	5 (Porterville – Rural Area)	16/ 11/ 2010	1	14*
	6 (Porterville Town)	23/ 11/ 2010	3	8
Jan 2011	5 (Porterville - Rural Area)	23/ 01/ 2011	2	8
Feb 2011	3 (Piketberg-Town)	23/02/2011	1	4
March 2011	5 (Porterville - Rural Area)	10/ 03/ 2011	2	8
April 2011	3 (Piketberg- Town)	20/ 04/ 2011	None	6
	4 (Piketberg)	26/ 04/ 2011	None	8
May 2011	1 (Velddrif)	17/ 05/ 2010	1	11
	3 (Piketberg- Town)	24/ 05/ 2010	None	6
	4 (Piketberg)	11/ 05/ 2010	4	8
	5 (Porterville - Rural Area)	16/ 05/ 2010	1	14*
	6 (Porterville Town)	23/ 05/ 2010	3	8

<sup>\* (</sup>Ward Committees often invite other persons/ organisations to attend meetings, hence there are often more than 11 attendees)

#### 2.4.2 GOVERNANCE FORUMS

The Municipality has established a number of forums in terms of legislation and also participates actively on a number of intergovernmental and community forums.

#### A LOCAL LABOUR FORUM (LLF)

This is a statutory forum constituted by equal representation from the employer and employees through their trade unions. The LLF is fully functional and meets regularly. The function of the LLF is to negotiate and consult on:

- matters of mutual concern pertaining to the employer and which do not form the subject matter of negotiations at the Bargaining Council or its divisions;
- matters that may arise from time to time which are referred to the LLF by the Bargaining Council or its Divisions; provided that it may not negotiate on any matter, which has been reserved for exclusive bargaining in the Council or its Divisions;
- o the concluding of Minimum Service Agreements

The table below sets out the composition of the LLF;

Table 23: Local Labour Forum composition

REPRESENTATIVES	CAPACITY
Ald J Raats	Councillor
Ald P Van Niekerk	Councillor
Cllr D Mbabane	Councillor
EC Liebenberg	Municipal Manager
J Joubert	Director Administration Services
J Van Niekerk	Director Financial Services
A Willemse	Director Technical Services
D Lambrechts	Director Community Services
A Delport	Head Human Resource Management
D Baumeester	Skills Development Facilitator
J Oppels	SAMWU
R Carolus	SAMWU
L Otto	SAMWU
L February	SAMWU
A Basson	IMATU
J Erasmus	IMATU
N Don	IMATU

A total of 9 LLF meetings took place for the 2010/11 financial year on the following dates;

- o 29 July 2010
- o 26 August 2010
- o 30 September 2010
- o 28 October 2010
- o 25 November 2010
- o 24 February 2011
- o 31 March 2011
- o 21 April 2011
- o 16 May 2011

#### B IDP FORUM

An IDP forum was established by the West Coast District Municipality. This forum comprises representatives from all local municipalities in the District as well as government officials.

Meetings take place every 2 to 3 months. The IDP Forum is the platform where the Municipality is able to communicate the community's needs to the various government departments.

Table 24: Bergrivier Municipality District IDP Forum representatives and meetings

REPRESENTATIVE	CAPACITY	MEETING DATES
Ms C Welman	Strategic Manager	20 August 2010
Ms EC Liebenberg	Municipal Manager	08 October 2010
Cllr A de Vries	Executive Mayor	03 December 2010
		25 February 2011
		06 May 2011

#### C BERG ESTUARY MANAGEMENT FORUM (BEMF)

The BEMF was formally constituted in March 2010. The forum comprises representatives of local and district municipalities. National government Departments including the Department of Water Affairs and Department of Environmental Affairs as well as Provincial Government Departments, Cape Nature, Velddrif Berg River Conservation Association and the broader community are also represented on the Forum.

The estuary is very special because:

- It is one of only four perennial, and the third largest estuary on the South African West Coast;
- It drops only 1m over the last 40 km, forming a flood plain of 61 km<sup>2</sup>;
- It supports exceptional populations of plant and animal species;
  - 127 water birds, and 93 other, non passerine birds; a total of 46 000 birds have been counted during summer months;
  - Populations of 25 bird species are nationally important, and at least 5 Red Data bird species occur here;
  - 35 fish species, 80% of which use the estuary as nursery for marine species;
  - A large variety of insect and other Invertebrate species (crabs, prawns) serve as food for bird and fish populations

An Estuary Management Plan has been compiled, and the challenge at this stage is funding to implement the plan as well as clarity on roles and responsibilities.

#### 2.5 CORPORATE GOVERNANCE

Corporate Governance is the set of processes, practices, policies, laws and relationships affecting the way an institution is directed, administered or controlled. Corporate Governance also includes the goals of the institution and the internal and external relationships within with stakeholders of the organisation.

#### 2.5.1 ANTI-CORRUPTION AND FRAUD

The implementation of anti-corruption, anti-fraud and risk management is an on-going process which must reach as many employees as possible to spread awareness and to encourage a "value system" within the organization.

The process commenced with a workshop presented by the Provincial Treasury during July 2010 which exposed personnel to these concepts as well as each employee's role in the detection of fraud and corruption. A questionnaire was drafted to create an understanding of risks as well as anti-fraud and corruption within the organization which was distributed to supervisors and staff in the Technical Department of the Porterville and Velddrif offices. Employees of the Technical Department in Piketberg had already started their own process. To date the Municipality has implemented and adopted the following;

Table 25: Anti-Fraud, corruption and risk strategies and policies

NAME	DATE ADOPTED
Anti-fraud and Corruption Policy	July 2010
Risk Management Committee and Charter	December 2010
Risk based Audit Plan 2010/11	July 2011
Enterprise Risk Management Policy	February 2011

The Risk Based Audit Plan was based on the risk analysis which was part of the Local Turnaround Strategy and the Auditor-General's report for the previous financial year.

The Anti-Fraud and Corruption Policy and the Risk Management Charter have been distributed to staff and discussed at meetings to spread awareness and to increase the

staffs understanding of these concepts. They have also been implemented as part of the risk management process within the organization.

The process of implementing the strategies is being completed in a manner which reflects and complements the 12 outcomes of National Government, the IDP processes and the performance management system of the Municipality. Key performance indicators identify and rate the risks.

#### 2.5.2 AUDIT COMMITTEE

The MFMA requires each municipality and municipal entity to have an Audit Committee. Section 166 (1) and (2) sets out the functions of the Audit Committee;

- 1) "An audit committee is an independent advisory body which must -
- a) Advise the council, political office bearers, the accounting officer and the management staff of the municipality, or the board of directors, the accounting officer and the management staff of the municipal entity on matters relating to
  - i. Internal financial controls and internal audits
  - ii. Risk management
  - iii. Accounting policies
  - iv. The adequacy, reliability and accuracy of financial reporting and information
  - v. Performance management
  - vi. Effective governance
  - vii. Compliance with the Act, the annual Division of Revenue Act and any other applicable legislation
  - viii. Performance evaluation; and
  - ix. Any other issues referred to it by the municipality or municipal entity
- b) Review the annual financial statements to provide the council of the municipality with an authoritative and credible view of the financial position of the municipality, its efficiency and effectiveness and its overall level of compliance with this Act, the annual Division of Revenue Act and any other applicable legislation;
- Respond to council on any issues raised by the Auditor-General in the audit report;

- d) Carry out investigations into the financial affairs of the municipality as the council may request;
- e) Perform such other functions as may be prescribed";

The Municipality shares an Audit Committee with the West Coast District Municipality in terms of Section 166(6)(a) of the MFMA. The Audit Committee met on a quarterly basis and is constituted as follows;

Table 26: Audit Committee composition and activities

NAME OF MEMBER	CAPACITY	MEETING DATES
Ms Lauren Basson	Chairperson	26 July 2010
Mr Jurie van Dyk	Member	01 December 2010
Mr Chris De Jager	Member	14 February 2011
		05 May 2011

#### 2.5.3 INTERNAL AUDITING

Section 165(1) of the Municipal Finance Management Act 56 of 2003 requires each municipality and municipal entity to have an audit unit. During January 2010 Ms H Priem was appointed as Internal Auditor. Section 165(2) of the same Act requires that;

- a) The internal audit unit must prepare a risk based audit plan and program for each financial year;
- b) Advise the accounting officer and report to the audit committee on the implementation of the internal audit plan relating to:
  - i. Internal audit
  - ii. Internal controls
  - iii. Accounting procedures
  - iv. Risk and risk management
  - v. Performance management
  - vi. Loss control

#### A OVERVIEW OF THE INTERNAL AUDIT UNIT FOR 2010/11

An Anti-Fraud and Corruption Policy, Risk Management Charter, Risk Based Audit Plan and Enterprise Risk Management Policy were approved by Council during the financial year. A

Risk Management Committee was also established. Implementation of risk management has started and it is recognised as an integral part of good governance, particularly in light of the importance that national and provincial government place on proper risk management and the identification of risks within the municipality.

The Audit Committee held four meetings during the year as required by legislation. Interviews for a Performance Management Committee member took place and a member was appointed by Council. This will ensure service delivery and enable us to monitor and evaluate key performance indicators of officials.

The internal audit unit has only been functional since the beginning of 2010 and a number of challenges had to be addressed including;

- Implementing and developing risk management policies, structures and spreading awareness in the municipality.
- Capacity to effectively implement and complete the risk based audit plan and to add value in the process is also a challenge.
- The planning and completion of the approved audit plan as well as the successful continuous process of risk management to ensure good governance. The focus will have to be on the main risks as identified and how the organization can address these and be proactive in the process.

Cooperation between the Internal Audit Unit and the rest of the Municipality is sound. This is a very important aspect especially when completing audits and implementing findings.

The process of risk identification and management is important as a better understanding of this can minimize risks. In future more staff should be appointed to enhance capacity and an electronic audit package will be implemented to assist in the process of risk identification and auditing.

The report of the Internal Auditor for the 2010/11 Financial year is attached as Annexure A

#### 2.5.4 AUDITOR-GENERAL

The Municipality obtained an unqualified audit report from the Auditor-General for the 2010/11 financial year. This was our third consecutive unqualified audit which is an achievement.

#### 2.5.5 BY-LAWS AND POLICIES

The following by-laws were approved by Council and promulgated during 2009:

- Advertising and Signage By-Law
- o Cemeteries and Crematoria By-Law
- Commonage By-Law
- o Credit control, tariffs and debt collection By-Law
- o Electricity supply By-Law
- o Fences and walls By-Law
- Fire Safety By-Law
- o Impoundment of animals By-Law
- Informal Trading By-Law
- By-Law relating to Public Buses and Taxi's
- By-Law relating to Roads and Streets
- Solid waste disposal By-Law
- Sporting facilities by-law
- o By-Law relating to water supply, sanitation services and Industrial effluent
- Storm water management By-Law

No new by-laws were approved during the current financial year due to the fact that the existing by-laws were approved in 2009. No by-laws were reviewed for the same reason. By-laws and policies can be viewed on the website of Bergrivier Municipality at <a href="https://www.bergmun.org.za">www.bergmun.org.za</a>.

#### 2.5.6 COMMUNICATION

The following table indicates the extent to which the Municipality is currently complying with National and Provincial requirements in terms of communication. We are required to report on our communication mechanisms and interventions on a quarterly basis.

**Table 27: Communication compliance checklist** 

COMMUNICATION ACTIVITIES	YES/NO
Communication unit	No
Communication strategy	No
Communication policy	Yes
Customer satisfaction surveys	Yes
Functional complaint management systems	Yes
Newsletters distributed at least quarterly	Bi-annually

The Municipality's communication policy was approved on 29 September 2010 and communicated to all Councillors, officials and the Pan South African Language Board (PanSalb).

An important communication mechanism is our Municipal Website www.bergmun.org.za. The website is updated as and when required and can be perused for a wealth of information – from how to pay your accounts to information on services for the public and private sector, as well as documents, news and notices, vacancies and all the necessary contact information. The table below comprises a website checklist that indicates compliance to Section 75 of the MFMA:

Table 28: Website checklist

DOCUMENTS PUBLISHED ON THE MUNICIPAL WEBSITE
(DATES ARE RECORDED AS OF 01 JULY 2011)
Current annual and adjustments budgets and all budget-related documents
All current budget implementation policies
Tariff policy
Credit control policy
Valuation policy
SCM policy
Annual report (09/10)
Performance agreements required in terms of section 57 (1) (b) of the Municipal Systems
Act (10/11)
All service delivery agreements (10/11)

All long-term borrowing contracts (10/11)

All supply chain management contracts above the prescribed value for 10/11

Information statement containing a list of assets over a prescribed period that have been disposed of in terms of section 14 (2) or (4) of the MFMA during 10/11

Contracts agreed in 10/11 to which subsection (1) of section 33 of the MFMA apply, subject to subsection (3) of that section

Public-private partnership agreements referred to in section 120 of the MFMA made in 10/11

All quarterly reports tabled in the council in terms of section 52 (d) of the MFMA during 10/11

# **Chapter 3**



Biodiversity Conference (Cllr J Liebenberg, MEC Anton Bredell and foreign officials)



The Municipal Manager, Ms EC Liebenberg, at one of the presentations that was held.



Biodiversity Conference delegates listening to a presentation at Org de Rac Organic Wine Estate.

# CHAPTER 3: ORGANISATIONAL DEVELOPMENT PERFORMANCE

# 3.1 PERFORMANCE HIGHLIGHTS AND CHALLENGES: MUNICIPAL TRANSFORMATION AND ORGANISATIONAL DEVELOPMENT

A new organisational structure was approved during the financial year, but the implementation of it remains a challenge. All job descriptions were revised and submitted for TASK job evaluation and auditing by an independent company. The Building Control Department moved successfully from the Community Services Directorate to the Project Management Department in the Technical Services Directorate. Various new policies were developed and implemented, including the Information Technology Policy, the Anti-fraud and Corruption Policy, and the Performance Management Policy. Performance Agreements were successfully implemented for all posts above level 6.

#### 3.2 THE MUNICIPAL WORKFORCE

#### 3.2.1 ORGANISATIONAL STRUCTURE

The Municipality had a total workforce of 351 persons (excluding vacancies) on 30 June 2011 compared to 372 at the same time in the previous year. The following table provides a profile of our workforce in terms of employment equity.

Table 29: Workforce profile as at 30 June 2011

	MALE				FEMALE				
OCCUPATIONAL LEVEL	African	Coloured	Indian	White	African	Coloured	Indian	White	TOTAL
Top Management	0	(8) 0	0	(6) 0	0	(2) 0	0	(2) 1	(18) 1
Senior	(1)	(6)	0	(8)	0	0	0	(2)	(19)
Management	0	0		3				0	3
Prof. Qualified	1	6	0	8	0	1	0	2	18
Skilled	0	(42) 43	0	(13) 13	0	(34) 34	0	(16) 17	(104) 107
Semi Skilled	(1) 1	(33) 32	0	(2) 2	0	(1) 1	(1) 0	0	(28) 36
Unskilled	(10)1 2	(153) 143	0	(1) 2	1	(28) 27	0	(1) 1	(193) 186
TOTAL	(12) 14	(242) 224	0	(30) 28	(1)1	(65) 63	0	(21) 21	(372) 351

2009/10 FIGURE INDICATED IN BRACKETS

Twenty (20) new posts were budgeted and approved for the 2010/2011 financial year. The budgeted and approved vacant posts on the organogram at commencement of the financial year were thus as follows:

Table 30: Approved and Vacant posts as at 1 July 2010

OCCUPATIONAL LEVEL	TOTAL POSTS
Top Management	0
Senior Management	1
Professionally qualified	2
Skilled	23
Semi Skilled	1
Unskilled	12

OCCUPATIONAL LEVEL	TOTAL POSTS
TOTAL	39

#### 3.2.2 MANAGEMENT

The Municipal Manager is appointed on a fixed term contract in terms of Section 57 of the Municipal Systems Act 32 of 2000 and the four Directors were appointed on permanent contracts. The position of Director Technical Services became vacant and was filled by the previous incumbent on a contract basis while the recruitment and selection process took place. When an appointment is made it will be terms of a permanent contract.

Table 31: Management team

POSITIONS	FILLED	<b>EMPLOYMENT</b>	PERFORMANCE
		CONTRACTS	AGREEMENTS
		IN PLACE	IN PLACE
Municipal Manager	Yes	Yes	Yes
Chief Financial Officer	Yes	Yes	Yes
Director : Administrative Services	Yes	Yes	Yes
Director: Community Services	Yes	Yes	Yes
Director: Technical Services (Vacant Since 1 December 2010)	No	No (vacant)	No (vacant)

#### 3.3 HUMAN RESOURCE MANAGEMENT

According to the Local Government Municipal Systems Act 32 of 2000, a municipality must in accordance with the applicable collective agreement, develop and adopt appropriate systems and procedures to ensure fair, efficient, effective and transparent personnel administration, including –

- a) the recruitment, selection and appointment of persons as staff members,
- b) service conditions of staff,
- c) the supervision and management of staff,
- d) the monitoring, measuring and evaluating of performance of staff,

- e) the promotion and demotion of staff,
- f) the transfer of staff,
- g) grievance procedures,
- h) disciplinary procedures,
- i) the investigation of allegations of misconduct and complaints against staff,
- j) the dismissal and retrenchment of staff, and
- k) any other matter prescribed by regulation.

#### 3.3.1 RECRUITMENT AND SELECTION

#### A RECRUITMENT

In the 2009/10 financial year, a total of 49 personnel were recruited. In 2010/11 20 twenty new posts were approved for the financial year, but only 10 were filled. This was mainly due to capacity constraints within the HR Department and the inability to draw successful applicants for certain posts.

Table 32: Recruitments

	MALE				FEMAI	.E			
Occupational		Ţ.				D			TOTAL
Level	African	Coloured	Indian	White	African	Coloured	Indian	White	
Top Management	0	(3)	0	(1)	0	0	0	(1)	(5)
		0		0				0	0
Senior Management	(1)	(1)	0	(2)	0	(2)	0	(1)	(7)
	0	0		0		0		0	0
Prof. Qualified	0	0	0	0	0	0	0	0	0
Skilled	0	(7)	0	(2)	0	(4)	0	(2)	(15)
		4		1		1		1	7
Semi Skilled	(1)	0	0	(1)	(1)	0	0	0	(3)
	0			0	0				0
Unskilled	0	(15)	0	(1)	0	(3)	0	0	(19)
		2		1		0			3
TOTAL	(2)	(26)	0	(7)	(1)	(9)	0	(4)	(49)
	0	6		2	0	1		1	10

2009/10 FIGURE INDICATED IN BRACKETS

#### B PROMOTIONS

Two officials were promoted during this financial year, compared to 10 in the previous financial year.

Table 33: Promotions

	MALE				FEMA	LE			
Occupational		þ				Þ			TOTAL
Level	African	Coloured	Indian	White	African	Coloured	Indian	White	
Top Management	0	0	0	0	0	0	0	0	0
Senior Management	0	0	0	(2)	0	0	0	0	(2)
				0					0
Prof. Qualified	0	0	0	0	0	0	0	0	0
Skilled	0	(3)	0	0	0	(1)	0	(1)	(5)
		0				0		0	0
Semi Skilled	0	(1)	0	0	0	0	0	0	(1)
		0							0
Unskilled	0	(2)	0	0	0	0	0	0	(2)
		2							2
TOTAL	0	(6)	0	(2)	0	(1)	0	(1)	(10)
		2		0		0		0	2

2009/10 FIGURE INDICATED IN BRACKETS

#### **TERMINATIONS**

The services of 17 personnel were terminated for various reasons including resignations, contracted terminations, dismissals, retirements, etc. This is an improvement on the previous year where there were 24 terminations.

**TABLE 34A: TERMINATIONS** 

	MALE				FEMAL	E			
Occupational		p				p			TOTAL
Level	African	Coloured	Indian	White	African	Coloured	Indian	White	
Top Management	0	(4)	0	(2)	0	0	0	0	(2)
		0		0					0
Senior	0	(1)	0	0	0	0	0	0	(1)
Management		1							1
Prof. Qualified	0	0	0	(1)	0	1	0		(1)
				0					1
Skilled	0	(6)	0	(1)	0	(2)	0	(2)	(11)
		6		0		2		1	9
Semi Skilled	0	1	0		0	0	0	0	(1)
									1
Unskilled	0	(4)	0	(1)	0	1	0	0	(5)
		4		0					5
TOTAL	0	(15)	0	(5)	0	(2)	0	(2)	(24)
		12		0		4		1	17

2009/10 FIGURE INDICATED IN BRACKETS

TABLE 34B: TERMINATIONS PER REASON

REASON	MALE				FEMALE				
	African	Coloured	Indian	White	African	Coloured	Indian	White	TOTAL
RESIGNATION	0	3	0	0	0	1	0	1	5
NON RENEWAL OF CONTRACT	0	0	0	0	0	0	0	0	0
RETRENCHMENT	0	0	0	0	0	0	0	0	0
DISMISSAL	0	3	0	0	0	2	0	0	5
MEDICAL:INCAPACITY	0	3	0	0	0	1	0	0	4

RETIREMENT	0	2	0	0	0	0	0	0	2
DEATH	0	0	0	0	0	0	0	1	1
TOTAL	0	11	0	0	0	4	0	2	17

TABLE 34 C: TERMINATIONS PER DEPARTMENT 2010/11

REASON	FINANCE	ADMINISTRATI ON	COUNCIL AND MANAGEMENT	TECHNICAL SERVICES	COMMUNITY SERVICES
RESIGNATION	(2)	0	(4)	(5)	(1)
	1	0	1	3	0
DISMISSAL	(0)	0	0	(3)	(1)
	1			0	(4)
MEDICAL INCAPACITY	0	0	0	(0)	0
INCAPACITI				4	
DEATH	0	0	0	0	(2)
				(1)	
RETIREMENT	0	0	0	0	(2)
				(2)	

2009/10 FIGURE INDICATED IN BRACKETS

# 3.3.2 MANAGING THE MUNICIPAL WORKFORCE

Human Resource policies were reviewed and formulated as the need arose. The following policies and/or plans were reviewed during the year:

Table 35: Reviewed HR Policies and Plans

POLICY/ PLAN	STATUS
Recruitment and selection	Yes (In process)
Performance management	Yes (Approved and implemented)
Workplace Skills Plan	Yes (Approved and submitted to LGSETA)

Employment equity plan	Yes (Approved and submitted to Department of Labour)
Overtime policy	Yes (In process)
Training and Development Policy	Yes (Approved)
Travel and Subsistence policy, and	Yes (Approved)
procedure	

#### 3.2.3 TRAINING AND DEVELOPMENT

The Workplace Skills Plan for 2010/2011 (WSP) was approved and submitted to the LGSETA by 30 June 2010. This Plan indicates all the training which the Council committed itself to provide to employees. The table below indicates the training that took place during the financial year.

Table 36: Skills development

COURSE NAME OR QUALIFICATI ON TITLE	SKILLS AREA	PRIOR ITY	NQF LEVEL	IN- HOUSE/ EXTERN AL	INCLU DES SAQA REG. UNIT STAND ARDS	TYPE OF INTERVENTION	DURAT ION	TARGET EMPLOYMENT CATEGORY	TOTA L NO. TRAI NED	ACTUAL COST
ABET	ABET	1	1	External	Yes	Skills Programme	7 months	Labourers	36	R 170 910.00
MFMP	Financial	2	6	External	Yes	Learnership		Directors and Corporate Managers	6	R 171 000.00
MICROSOFT EXCELL SUPER USER	Compute r Literacy		3	External	Yes	Skills Programme	1 day	Clerical & Administrative Workers	2	R 1 700.00
MICROSOFT ACCESS	Compute r Literacy		3	External	Yes	Skills Programme	1 day	Directors and Corporate Managers	1	R 850.00
VOORSITTERS EN AANKLAERS VIR DISSIPLERE VERHORE	Corporat e, legal and support		3	External	Yes	Skills Programme	4 days	Directors and Corporate Managers	33	
LAW ENFORCEMENT	Specialist Skills required by legislatio n		3	External	Yes	Skills Programme	3 days	Community & Personal Service Workers	2	
BRANDWEER	Specialist Skills required by legislatio n		1	External	Yes	Skills Programme	2 days	Community & Personal Service Workers	26	R 11 000.00
NOODHULP	Specialist Skills		1	External	Yes	Skills Programme	4 days	Labourers	22	R 11 229.99

COURSE NAME OR QUALIFICATI ON TITLE	SKILLS AREA	PRIOR ITY	NQF LEVEL	IN- HOUSE/ EXTERN AL	INCLU DES SAQA REG. UNIT STAND ARDS	TYPE OF INTERVENTION	DURAT ION	TARGET EMPLOYMENT CATEGORY	TOTA L NO. TRAI NED	ACTUAL COST
	required by legislatio n									
HEALTH AND SAFETY TRAINING	Occupati onal Health and Safety		1	External	Yes	Skills Programme	2 days	Labourers	25	R 16 917.60
ELEKTRIESE MODULERE KURSUS	Specialist Skills required by legislatio n		3	External	Yes	Skills Programme	4 weeks	Technicians & Trade Workers	3	
REPORT WRITING	Training skills		1	External	Yes	Skills Programme	4 days	Clerical & Administrative Workers	17	R 29 640.00
WATER AND WASTE WATER TREATMENT PLANT SUPERVISORY KURSUS (BLUE DROP / GREEN DROP)	Specialist technical		2	External	Yes	Skills Programme	5 months	Technicians & Trade Workers	3	
TEELWERK	Specialist technical		3	External	Yes	Skills Programme	2 weeks	Technicians & Trade Workers	13	R 90 000.00
LOODGIETER	Specialist technical		3	External	Yes	Skills Programme	2 weeks	Technicians & Trade Workers	25	R 90 000.00

COURSE NAME OR QUALIFICATI ON TITLE	SKILLS AREA	PRIOR ITY	NQF LEVEL	IN- HOUSE/ EXTERN AL	INCLU DES SAQA REG. UNIT STAND ARDS	TYPE OF INTERVENTION	DURAT ION	TARGET EMPLOYMENT CATEGORY	TOTA L NO. TRAI NED	ACTUAL COST
DIMTECH SPHERE STANDARDS AND DISASTER ASSESSMENT TOOLS TRAINING	Social/co mmunity /economi c develop ment and planning		1	External	Yes	Skills Programme	5 days	Community & Personal Service Workers	1	
MUNICIPAL SUPPLY CHAIN MANAGEMENT	Financial		3	External		Skills Programme		Professionals	1	

#### 3.4 CAPACITY DEVELOPMENT

Bergrivier Municipality strives to develop its human resource capacity to a level that enables it to perform its functions and exercise its powers in an economical, effective, efficient and accountable way.

#### 3.4.1 SKILLS DEVELOPMENT

Table 37: Skills Development - Budget allocation

TOTAL PERSONNEL BUDGET	TOTAL ALLOCATED FOR SKILLS DEVELOPMENT	TOTAL SPENT	% SPENT
369 000	155 000	155 000	100

#### 3.5 MUNICIPAL WORKFORCE EXPENDITURE

Section 66 of the Local Government Municipal Financial Management Act 56 of 2003, states that the accounting officer of a municipality must, in a format and for periods as may be prescribed, report to the council on all expenditure incurred by the municipality on staff salaries, wages, allowances and benefits, and in a manner that discloses such expenditure per type of expenditure.

#### 3.5.1 PERSONNEL EXPENDITURE

The percentage personnel expenditure to total expenditure is higher for small municipalities. The same legal requirements for budgetary reporting, internal audit, strategic planning, performance management and intergovernmental relations and working groups apply to all municipalities irrespective of their size. This places undue pressure on the size of support staff structures.

Table 38: Personnel Expenditure (excluding councillors)

Financial year	Total Expenditure	Total Operating	Percentage
	salary and allowances	Expenditure	
	(R'000)	(R'000)	(%)
2009/10	52 251	150 702	35.3%
2010/11	58 607	164 876	35.4%

The table below provides a breakdown of employee related costs for the year.

**Table 39: Personnel and Councillor Expenditure** 

FINANCIAL YEAR	2009/10	2010/11
COUNCILLORS	ACTUAL	ACTUAL
Mayor	356 886	310 792
Speaker	272 567	305 901
Members of Mayoral Committee	593 731	604 015
Councillors	1 158 355	1 001 682
Travelling allowance	375 165	849 160
Telephone allowance	112 049	189 836
Pension fund contributions	243 448	237 066
Medical aid contributions	38 880	33 062
Sub Total	3 151 081	3 151 081
FINANCIAL YEAR	2009/10	2010/11
EMPLOYEE RELATED COSTS	ACTUAL	ACTUAL
Employee related costs: Salaries and	32 488 518	37 854 229
wages		
Employee related costs: Contributions for	9 305 938	9 604 756
UIF, Pension and medical aid		
Travel, motor car, accommodation,	3 680 404	3 704 295
subsistence and other allowances		
Housing benefits and allowances	383 247	430 743
Bonuses	1 987 920	2 232 900
Provision for leave	2 556 753	2 944 444
Contribution to: Long service awards	849 747	872 471
Contribution to: Post-retirement medical	282 409	328 940
In-kind benefits	716 498	634 475
Sub Total	52 251 433	58 607 254
Total Municipality	55 402 514	61 758 335

# **Chapter 4**





#### **CHAPTER 4: STRATEGIC PERFORMANCE**

The Local Government Municipal Systems Act 32 of 2000 (MSA), and the Local Government: Municipal Planning and Performance Management Regulations 2001 require municipalities to develop an Integrated Development Plan (IDP) and adopt a Performance Management System (PMS). The Local Government Municipal Financial Management Act 56 of 2003 (MFMA) requires municipalities to compile and approve a budget that aligns to the IDP and in so doing give effect to the IDP. After the IDP and budgets have been approved, a Service Delivery and Budget Implementation Plan (SDBIP) must be approved. Section 1 of the MFMA defines the SDBIP as: "a detailed plan approved by the mayor of a municipality in terms of section 53(1)(c)(ii) for implementing the municipality's delivery of services and the execution of its annual budget and which must include (as part of the top-layer) the following:

- a) projections for each month of
  - i. revenue to be collected, by source; and
  - ii. operational and capital expenditure, by vote;
- b) service delivery targets and performance indicators for each quarter".
- c) Budget processes and related matters"

Bergrivier Municipality's Performance Management System (PMS) Policy was approved on 08 February 2011. A guideline and implementation document has also been developed. The SDBIP is the basis of this Performance Management System. The Municipality assesses its performance on a quarterly, half yearly and annual basis and it is the latter assessment which informs the development of this Annual Report. The table below provides a summary of the Municipality's performance and challenges as measured against the National Key Performance Areas (KPA) of municipality's.

Table 40: Performance against National KPI and Indicators

KPA AND INDICATORS	2009/10	2010/2011
Basic Service Del	ivery	
Number of households receiving free basic	8218	8384
electricity		
Number of households receiving free basic refuse	1201	1578
Number of households receiving free basic	1043	1387
sanitation		
Number of households receiving free basic water	8472	8472

Municipal Institutional developmen	nt and Transforma	ation						
The percentage of LGSETA grants annually spent	100%	100%						
on implementing its workplace skills plan								
Implementation of skills development plan	100%	100%						
Local Economic Development								
Number of jobs created through job creation	300	510						
schemes								
Municipal financial viability and management								
Service debtors to revenue – (Total outstanding	-	4:22						
service debtors / revenue received for services)								
Cost coverage (Available cash + investments) /	-	2:10						
monthly fixed operating expenditure								
Debt coverage (Total operating revenue –	-	71.59%						
operating grants received)/ debt service payments								
due within the year								

# 4.1 PERFORMANCE AS MEASURED AGAINST THE NATIONAL KEY PERFORMANCE INDICATORS

The paragraphs that follow provide an overview of the Municipalities performance per Key Performance Area, compared to the previous year. This information is extracted directly from our performance management system and has been audited. In some cases reference is made to a revised actual, this is attributable to incorrect reporting and has been indicated as such.

In some cases, the previous year's performance is not available due to the following;

- o The KPI is new and performance for the previous year was not measured.
- The KPI was measured in the previous year but we have made changes to the measurement in order to measure our performance more accurately and the measure for the previous year is no longer comparable.

# 4.1.1 TOP LEVEL SDBIP - GOOD GOVERNANCE AND PUBLIC PARTICIPATION

The National Key Performance Area of Good Governance and Public Participation is linked to the Municipal Key Performance Area of Good Governance and Communication. The IDP Objective that is linked to Good Governance and Public Participation is:

"To create an efficient, effective and accountable administration and ensure accessibility and promote governance".

Table 41: Top Level SDBIP - Good Governance and Public Participation

KPI Name	Unit of	Base	Ac	tual	Actual	Performa	nce	Performance Comment	Corrective
	Measurement	line		Performance 2009/10		2010/11			Measure
			Target	Actual	Target	Actual	R	_	
Effective functioning of committee system	No of sec 79 committee meetings per committee per annum	11	NA	NA	11	30	В	4 Portfolio Committees  o 8 Financial Committee  o 8 Technical Committee  o 6 Administrative Committee  o 8 Community Services	None required
Approval of adjustments budget	Approval of adjustments budget before the end of February	100%	100%	100%	100%	100%	G	Adjustment budget approved	None required
Approval of Main budget	Approval of Main budget before the end of May	100%	100%	100%	100%	100%	G	Main budget approved	None required
Approval of SDBIP	Approval of SDBIP within 28 days after the budget has been approved	100%	100%	100%	100%	100%	G	Revised SDBIP approved January 2011	None required
Effective functioning	No of council	4	4	12	4	15	В	All council meetings were	None

of council	meetings							held	required
Annual performance	Annual report and	100%	100%	100%	100%	100%	G	Annual and Oversight	None
reporting	oversight report of							report approved on 29	required
	council submitted							March 2011	
	before the end of								
	March								
Develop customer	Number of initiatives	Not	NA	NA	100%	100%	G	Customer service survey	None
satisfaction	to improve customer	available						done in May 2011,	required
measurement	satisfaction							telephonically with ward	
methodology and								committee members and	
measure customer								community stakeholders.	
satisfaction against									
previous results									
Effective functioning	No of ward committee	21 per	7	4	21	28	G2	Ward Committee meetings	None
of ward committees	meetings per ward	annum						were held in all wards.	required
	per annum								
Functional Internal	Approved Risk based	100%	100%	100%	100%	100%	G	Risk based audit plan for	None
Audit unit	audit plan by end							2010/2011 approved by	required
	September							council on 29 July 2010.	
Functional	No of meetings of the	0	0	0	2	0	R	Performance committee	Process to
performance audit	performance audit							member appointed by	advertise for
committee	committee							council. Report for July -	and appoint
								December 2010	Committee
								completed and presented	took a long
								to Municipal Manager.	time but has
									been

									resolved
IDP and sectoral	% alignment	Not	NA	NA	100%	100%	G	100% alignment, all	None
plans aligned with		available						sector plans are included	required
Spatial development								in the SDF	
plan									
IDP endorsed by all	No of ward	Not	7	7	7	5	R	5 ward meetings held for	Improve
wards	committees endorsing	available						inputs and comments on	functionality
	IDP							IDP sent to ward	of ward
								committee members	committees
IDP endorsed by	% of community	Not	100%	100%	100%	100%	G	IDP sent to all community	None
community	organisations and	available						organisations and	required
organisations and	stakeholders							stakeholders on data base	
stakeholders as local	endorsing IDP							for endorsement. No	
social compacts								feedback or inputs	
								received.	
IDP to include all	No of required	7	NA	NA	8	8	G	All sector plans were	None
required sectoral	sectoral plans							included and submitted to	required
plans	included							Province. The Water	
								Services Plan is being	
								revised	
Institutional	Individual	Not	NA	NA	100%	100%	G	Performance management	None
Performance	performance	available						implemented in	required
management system	management system							accordance with policy	
in place	implemented up to								
	level 5								

Institutional	No of Section 57	5	4	4	5	5	G	Contracts of the Municipal	None
Performance	performance							Manager, Director	required
management system	agreements signed							Finance, Administrative	
in place	within 30 days after							and Community Services	
	start of the new							signed. Director Technical	
	financial year							Services resigned and is	
								on a temporary working	
								contract	
Municipality	No findings in the	60	NA	NA	5	4	R	The following matters that	More urgent
complying with all	external audit report	COMAFS						were highlighted by the A-	follow ups
relevant legislation	on non compliance	(New)						G were addressed: 1.	
	with laws and							Timeous submission of	
	regulations							Sec 71 reports. 2. SCM	
								regulations adherence, i.e.	
								monthly submission,	
								annual review of	
								implementation and	
								submission to Council,	
								entries for tenders not in	
								register, code of ethical	
								conduct, and quarterly	
								reports to accounting	
								officer, direct reporting to	
								CFO, risk assessments of	
								SCM. 3. Creditors	
								payment not made within	
								30 days. 4. Declarations	

								of interest. 5. Quotes not obtained PPE additions.	
Strengthen role of	No of ward based	1	NA	NA	6	7	G2	Plans were completed	None
communities	development plans completed							according to townships	required
Successful	No of initiatives	Not	NA	NA	4	6	В	Questionnaires discussed	Ongoing
implementation of the	implemented	available				(Revised		and distributed at	process
anti-corruption policy						actual		Porterville, 25 March and	
						=4)		Velddrif on 8 April 2011	
								with supervisors. First	
								Risk Committee held on	
								23 March 2011. Members	
								of committee as approved	
								by council.	
Spatial development	% alignment	Not	0	0	100%	50%	R	100% alignment	None
plan aligned with		available				Revised		(Incorrect capture of	required
PSDF and PGDS						actual		actual)	
						100%)			
Creation of effective	% Vacancy level as %	3%	NA	NA	9%	7%	G2	All advertisements placed	None
capacity	of approved								required
	organogram								
Effective	Development or	New	0	0	50%	100%	В	Policy was approved by	None
communication with	review of							Council on 28 September	required
communities	communication policy							2010	

Reaching of	The number of people	95%	1	2	1	1	G	Target achieved	None	l
employment equity	from employment								required	l
targets	equity target groups									l
	employed in the three									l
	highest levels of									l
	management in									l
	compliance with a									l
	municipality's									l
	approved									l
	employment equity									l
	plan									l

#### **Summary of Results: Good Governance and Public Participation**

	Total KPIs	23
G2	KPI's Extremely Well Met	4
G1	KPI's Well Met	3
G	KPI's Met	12
0	KPI's Almost Met	0
R	KPI's Not Met	4
	KPI's Not Yet Measured	0

# 4.1.2 TOP LEVEL SDBIP - MUNICIPAL TRANSFORMATION AND INSTITUTIONAL DEVELOPMENT

The National Key Performance Area Municipal Transformation and Institutional Development is linked to the Municipal Key Performance Area of Strategic Partnerships and Social Development. The IDP Objective that is linked to Municipal Transformation and Institutional Development is:

"To create an efficient, effective and accountable administration"

Table 42: Top Level SDBIP – Municipal Transformation and Institutional Development

KPI Name	Unit of Measurement	Baseline	Perfor	tual mance 9/10		Performan 010/11	ce	Performance Comment	Corrective Action
			Target	Actual	Target	Actual	R		
Reviewed IDP	IDP reviewed by end May	Not available	100%	100%	100%	100%	G	IDP approved by Council 12 May 2011.	None required
Effective and up to date By-laws	No of By-laws revised annually	100%	12	12	1	1	G	Fifteen new by-laws were promulgated in 2009. There was no need for any revision or amendments, except the Property Rates By-Law. The by-law was amended and adopted by Council on 12 May 2011 and will be published in the Provincial Gazette during June 2011 for implementation on the 1 July 2011.	None required
Effective and up to date HR policies	Revision of all HR policies annually by 30 June	1	1	1	4	1	R	Only 1 revision was necessary	Process to continue as and when required
Effective labour relations	No of meetings of the LLF	4	3	3	12	13	G 2	Required meetings	None required

								convened	
Targeted skills development	% Implementation of skills development	60%	100%	100%	100%	100%	G 2	Plan fully implemented	None required
development	plan						-		required
Targeted skills	The percentage of	100%	New	New	100%	100%	G	All grants spent.	None
development	LGSETA grants								required
	annually spent on								
	implementing its								
	workplace skills plan								

#### **Summary of Results: Municipal Financial Viability and Management**

	Total KPIs	10
G2	KPI's Extremely Well Met	3
G1	KPI's Well Met	1
G	KPI's Met	3
0	KPI's Almost Met	1
R	KPI's Not Met	2
	KPI's Not Yet Measured	0

# 4.1.3 TOP LEVEL SDBIP - MUNICIPAL FINANCIAL VIABILITY AND MANAGEMENT

The National Key Performance Area of Municipal Financial Viability and Management is linked to the Municipal Key Performance Area of Financial Viability. The IDP Objectives that are linked to Municipal Financial Viability are:

- o "Strategic and sustainable Budgeting".
- o "Grow and diversify our revenues and value for money expenditure."

Table 43: Top Level SDBIP - Municipal Financial Viability and Management

KPI Name	Unit of Measurement	Base line	Actual Performance 2009/10		Actual Performance 2010/11			Performance	Corrective
			Target	Actual	Target	Actual	R	Comment	Measures
Asset management	Compliance with GRAP	100%	100%	100%	100%	100%	G	100% compliance	None required
	16, 17 & 102								
	(measured in terms of								
	the AG report)								
Clean audit	Number of Root causes	60	NA	NA	30	0	R	Root causes in	None required
	of issues raised by AG	COMA						Management letter	
	in the previous years'	FS						addressed.	
	AG management letter							(Target and KPI need to	
	addressed							be revised)	
Effective SCM	No of successful	0	NA	NA	0	0	G	No appeals	None required
system	appeals								
Financial Viability	Debt coverage ((Total	93	NA	76.99%	18.50%	49.95%	В	Variation between	None required
	operating revenue-					Revised		target /actual due to	
	operating grants					actual		lack of guidelines on	
	received)/debt service					71.59%		calculation.	
	payments due within							121832257 -42392811	
	the year)							/110963894. Revised	
								actual 71.59%	

Financial Viability	Service debtors to	93	New	New	93.00%	109.02	G2	444757566.28/105297	Strict
	revenue – (Total					%		847	implementation
	outstanding service					(Revised		Revised actual: 4.22	of credit control
	debtors/ revenue					actual			policy
	received for services)					4.22)			
Improved revenue	% Debt recovery rate	95%	95%	91,58%	93.00%	85.74%	0	Estimate – revised	Strict
collection						(Revised		actual is 96.05	implementation
						actual =			of credit control
						96.05%			policy
Improvement in	% of total conditional	100%	100%	112%	100%	245%	В	Revised actual =100%	None required
conditional grant	capital grants spent					Revised			
spending - capital						actual =			
						100%			
Improvement in	% of total conditional	100%	100%	112%	100%	220%	В	Underspent because of	None required
conditional grant	operational grants					Revised		housing grant received	·
spending -	spent					actual		right at end of financial	
operational						88%		year	
Preparation of	Financial statements	100%	100%	100%	100%	100%	G	Financial statements	Will acquire
financial statements	submitted by 31 August							submitted by end of	compliance
	annually							September 2012 due to	system
								Asset Register	

Financial Viability	Cost coverage	13	NA	NA	13.00%	2.34	R	Amount of months cash	Maintain strict
	((Available cash+							on hand to pay	credit control
	investments)/ Monthly							operating expenditure	policy
	fixed operating							(Target incorrect)	
	expenditure								

#### **Summary of Results: Municipal Financial Viability and Management**

	Total KPIs	10
В	KPI's Extremely Well Met	3
G1	KPI's Well Met	1
G	KPI's Met	3
0	KPI's Almost Met	1
R	KPI's Not Met	2
	KPI's Not Yet Measured	0

#### 4.1.4 TOP LEVEL SDBIP - LOCAL ECONOMIC DEVELOPMENT

The National Key Performance Area Local Economic Development is linked to the Municipal Key Performance Area of Financial Viability. The IDP Objective that is linked to Local Economic Development is:

"Local Economic Development".

Table 44: Top Level SDBIP - Local Economic Development

KPI Name	Unit of	Base	Act	ual	Actual P	Actual Performance		Performance	Corrective
	Measurement	line	Perfor	mance	20	10/11		Comments	Measures
			2009	9/10					
			Target	Actual	Target	Actual	R		
Employment through job	No of permanent jobs	New	0	0	4	63	В	Receptionist , temp :	Continuous
creation schemes	created (Community							beach resorts, 12	process to create
	Services)							temps, relief clerk,	new initiatives for
								clerk (KPI incorrect -	job creation
								should be temporary	
								jobs)	
Employment through job	No of temporary jobs	300	100	100	400	457	G	Cumulative total exceed	Appointments
creation schemes	created (Community				2		target for year	done according to	
	services)							approved council	
									structure.

#### **Summary of Results: Local Economic Development**

Total KPIs	2
KPI's Extremely Well Met	1
KPI's Well Met	1
KPI's Met	0
KPI's Almost Met	0
KPI's Not Met	0
KPI's Not Yet Measured	0

#### 4.1.5 TOP LEVEL SDBIP - BASIC SERVICE DELIVERY

The National Key Performance Area of Basic Service Delivery is linked to the Municipal Key Performance Area of a quality living environment. The IDP Objective that is linked to Basic Service Delivery is: "To meet service needs and address backlogs."

Table 45: Top Level SDBIP - Basic Service Delivery

KPI Name	Unit of Measurement	Base	Actual pe	rformance	Actual	Performan	ce	Performance	Corrective
		line 2009/10 2010/11			Comments	Measures			
			Target	Actual	Target	Actual	R		
Review of the	Review and submitted	100%	0	0	100%	100%	G	Review done in	Funding received
Spatial	to PGWC annually by							2008. Due to	for 2012/13
Development Plan	30 June							lack of funding,	
								no review done in	
								2010/11 and	
								review not	
								necessary.	
No of HH receiving	No of HH	12%	Not	Not	7,000.0	7,120	G	Number of	None required
free basic electricity			measure	measured	0	Revised	2	meters receiving	
			d			actual		the first 50 kHz	
						based on		of electricity free.	
						records		Revised actual	
						8384		based on records	
								8384	
No of HH that meet	No of HH achieving	7000	NA	NA	5,276	7,000	G	Electricity is	None required
agreed service	agreed service					Revised	2	available at all	
standards	standards					actual		formal	
(connected to the						based on		households	
national grid) -						records			
Formal areas						8384			
Quantum of free	Kwh per month per	50	50	50	50	50	G	All households	None required
basic electricity	household							receive 50 Khw	
received								free	

No of House Holds	No of House Holds	1380	1380	Not	1,380.0	1,468	G	Amount of	None required
receiving free basic				measured	0	Revised	2	households	
refuse removal						actual		registered as	
						1578		indigent. Revised	
								actual 1578	
Quantum of free	R value per month per	108.8	108.8	108.8	R	R 117.50	G	Amount of	None required
basic refuse	household				117.50			households	
removal received								registered as	
								indigent	
No of HH receiving	No of HH	5954	5954	Not	5,954.0	3,016.38	R	Only households	Review target
free basic sanitation				measured	0	Revised		registered as	
						actual		indigent receive	
						1387		FBS. Revised	
								actual 1387.	
								Target incorrect	
Quantum of free	R value per month per	R 13	86.55	86.55	R 13.00	R 93.47	В	Amount of	None required
basic sanitation	household							households	
received								registered as	
								indigent	
No of HH receiving	No of HH	7600	7600	Not	7,600.0	7,227.25	0	Amount of	None required
free basic water				measured	0	Revised		account holders	
						actual		receiving first 6kl	
						8472		of water free.	
								Revised actual	
								8472	
Quantum of free	KI per month per	3%	6	6	6	6	G	All households	None required
basic water received	household							receive 6KI free	

Implementation of	No of projects	0	1	1	1	1	G	56 housing units	None required
Integrated Human	completed by June							will be completed	
Settlement Strategy	2011							in Piketberg	
								project by end	
								June 2011	
Effective fire brigade	% of Fire Brigade	5%	5%	5%	5%	5%	G	R70 000 was	Chief Protection
service	service that meets							allocated for 3	Services who will
	agreed standards							trailer pipe fire	be responsible for
								pumps.	fire, disaster and
								The target refers	law enforcement of
								to the percentage	municipality will be
								of the plan for	appointed
								the	
								implementation	
								of the fire	
								services that was	
								funded for the	
								2010/11 financial	
								year. The	
								remaining 95%	
								of the plan will be	
								phased in over	
								the next financial	
								years	

Maintenance of	% of maintenance	0	100%	100%	90%	90%	G	No complaints –	None required
recreational areas	budget of recreational							last orders for	
	areas spent (beach							the year being	
	resorts)							issued	
Maintenance of	Development and	New	NA	NA	100%	100%	G	Maintenance	None required
recreational areas	implementation of							activities	
	maintenance plan for							completed and	
	recreational areas							budget spent	
	(beach resorts)								
Maintenance of	% of maintenance	0	100%	39%	95%	17%	R	Funding not all	Improve alignment
grave yards	budget of grave yards							required	between budgeting
	spent								and planning
Maintenance of halls	% of maintenance	95%	100%	91%	95%	115%	G	More	Improve alignment
and facilities	budget of halls and						2	maintenance	between budgeting
	facilities spent							budget needed	and planning
								than anticipated.	
Effective capital	% spent of approved	95%	100%	80%	95%	93%	0	Funding not all	Improve alignment
spending	electricity capital							required	between budgeting
	projects								and planning
Improvement of	Completion of demand	5%	NA	NA	1	0	R	Application letter	Contract signed
electricity	application for							completed, but	and deposit paid in
distribution capacity	Porterville by the end of							contract not	2011/12. ESKOM
	March							signed and	provided contract
								deposit not paid	late
								within financial	
								year.	

Maintenance of	% of maintenance	95%	100%	66%	95%	92%	О	Funding not all	Improve alignment
electricity assets	budget of electricity							required	between budgeting
	spent								and planning
New electricity	No of new electricity	5	NA	672	5	6	G	June 2009 =	None required
connections	connections					Revised	2	4982 /June 2010	
						actual		=5282. Revised	
						300		actual = 300	
								(RDP Houses)	
Percentage	KW billed/ KW used by	12%	NA	NA	10.00%	11.33%	R	-	Maintenance and
electricity losses	municipality								monitoring
Effective capital	% spent of approved	95%	100%	99%	95%	93%	0	Funding not all	Improve alignment
spending	municipal roads capital							required	between budgeting
	projects								and planning
Km of road for new	No of kilometres	0	NA	NA	2	3	В	Target exceeded	None
developments									
Maintenance of	% of maintenance	95%	100%	99%	95%	91%	0	Funding not all	Improve alignment
municipal roads	budget of municipal							required	between budgeting
	roads spent								and planning
Maintenance of	Square meter of roads	95%	NA	NA	30,000	53,335	В	Target exceeded	None
municipal roads	patched and resealed								
Effective capital	% spent of approved	95%	100%	50%	95%	99%	G	More	Improve alignment
spending	waste management						2	maintenance	between budgeting
	capital projects							budget needed	and planning
								than anticipated.	

Maintenance of	% of maintenance	95%	100%	95%	95%	65%	R	Funding not all	Improve alignment
refuse removal	budget of refuse							required	between budgeting
assets	removal spent								and planning
Effective capital	% spent of approved	95%	100%	97%	95%	101%	G	More	Improve alignment
spending	storm water capital						2	maintenance	between budgeting
	projects							budget needed	and planning
								than anticipated.	
Improvement of	Completion of Piketberg	0	NA	NA	95%	100%	G	Funding not all	Improve alignment
storm water in	and Porterville storm						2	required	between budgeting
service areas	water upgrade								and planning
Maintenance of	% of maintenance	95%	100%	45%	95%	38%	R	More	Improve alignment
storm water assets	budget of storm water							maintenance	between budgeting
	spent							budget needed	and planning
								than anticipated.	
Effective capital	% spent of approved	95%	100%	97%	90%	99%	G	More	Improve alignment
spending	waste water						2	maintenance	between budgeting
	management capital							budget needed	and planning
	projects							than anticipated.	
Improvement of	Completion of the	20%	NA	NA	1	1	G	Target achieved	None required
sanitation system	Piketberg plant by the								
capacity	end of June								
Maintenance of	% of maintenance	95%	100%	70%	95%	91%	0	Funding not all	Improve alignment
sanitation assets	budget of sanitation							required	between budgeting
	spent								and planning

No of HH that meet	No of HH that meet	99%	NA	NA	7,320	6,917	О	All households	None required
agreed sanitation	minimum standard					Revised		have access to	
service standards	sanitation					actual		minimum	
(at least once a						5813		sanitation	
week) -Formal areas								services. Revised	
								actual 5813	
Quality of waste	% water quality level of	35%	NA	NA	70.00%	36.58%	R	Capacity of	Budget for
water discharge	waste water discharge							Piketberg and	refurbishment
								Velddrif WWTW	
								not up to	
								standard	
Effective capital	% spent of approved	95%	100%	97%	95%	94%	0	Funding not all	Improve alignment
spending	water capital projects							required	between budgeting
									and planning
Excellent water	% water quality level as	0	NA	NA	90.00%	79.50%	0	Capacity of WTW	Actual being
quality	per SANS 242							not up to	reviewed by DWAF
								standard.	due to a
									professional error
									made by reporting
									consultants
Improvement of	Completion of Phase 1	0	NA	NA	1	1	G	Phase 1	None required
water purification	of the Piketberg plant							completed	
system capacity	by the end of June								
Maintenance of	% of maintenance	95%	100%	88%	95%	93%	O	Funding not all	Improve alignment
water assets	budget of water spent							required	between budgeting
									and planning

New water	No of new water	5	NA	NA	10	58	В	Target achieved	None required
connections	connections								
Percentage water	KL billed/ KL used by	18%	NA	NA	16.75%	13.08%	G	Target achieved	None required
losses	municipality						2		
Percentage/ No of	No of HH receiving	7600	NA	NA	7,600	11,400	В	Potable water	None required
HH that meet	agreed service							available at all	
agreed service	standards							erven.	
standards (cleaned									
piped water 200m									
from household) -									
Formal areas									

#### **Summary of Results: Basic Service Delivery**

	Total KPIs	42
G2	KPI's Extremely Well Met	5
G1	KPI's Well Met	10
G	KPI's Met	10
0	KPI's Almost Met	10
R	KPI's Not Met	7
	KPI's Not Yet Measured	0

#### 4.2 SERVICE PROVIDERS PERFORMANCE

Section 76(b) of the Municipal Systems Act, Act 32 of 2000 states that Key Performance Indicators should inform the indicators set for every municipal entity and service provider with whom the municipality has entered into a service delivery agreement. According to the Auditor General's office:

- a) "A service provider means a person or institution or any combination of persons and institutions which provide a municipal service
- b) An external service provider means an external mechanism referred to in section 76(b) which provides a municipal service for a municipality
- c) A service delivery agreement means an agreement between a municipality and an institution or person mentioned in section 76(b) in terms of which a municipal service is provided by that institution or person, either for its own account or on behalf of the municipality"

Section 121(b) of the MFMA and Section 46 of the MSA require that the Municipality to include the following information relating to service providers in its annual report:

- The performance of each service provider
- o a comparison of the performance with targets set for and performance in the previous financial year; and
- o measures taken to improve performance

The purpose of this section is to provide performance related information on the Municipality's service providers. Performance of service providers was not measured previously and there is therefore no measure for 2009/10.

The table below indicate the performance of all service providers as measured against the service level agreements

The ratings are as follows:

Good

1 : Poor 2 :

3 Very Good

Excellent

Table 46: Service provider performance

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
MUNICIPAL	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
MANAGER	RENDERED				RATING		
	Ignite :	1 Year (annually	Ongoing support	100%	2	Insufficient	Communication
	Performance	reviewed -		compliance with		support	
	Management	initially	Training	Service level	2	Insufficient	Communication
	System	appointed by		agreement		training	
		Province)	Section 57		4	Excellent	
			Support				
			System support		4	Excellent	
			and				
			Development				

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
COMMUNITY	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
	Administration	1 September	Licenses	100%	3	Service on an	Regular
	and speed and	2009 – 30 June	obtained	compliance with		acceptable	meetings
	Law	2011	Link to Enatis	Service level		standard	
	Enforcement		SABS approval	agreement			
			of Cameras				
			Back office				
			administration				
			Use				

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
COMMUNITY	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
			photographic				
			speed equipment				
			Operate cameras				
			for 40 hours				
			Storage of data				
			Supply cameras				
			Provide training				
			Internet				
			payment system				
	ASLA / DEVCO:	1 July 2010 – 30	Draw and submit	100%	3		Technical
		June 2011	a Development	compliance with			housing
	Implementing		Plan and	Service level			meetings are
	Agent for		Implementation	agreement			held on a
	Delivering of		programme				monthly basis to
	Houses in		Compile and	100%	3		discuss defects
	Bergrivier		submit project	compliance with			and to see if
	Municipal Area		applications for	Service level			corrective
			submissions and	agreement			measures are in
			approval by the				place
			Department of				
			Human				
			Settlement				
			Compile and	100%	3		
			submit	compliance with			

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
COMMUNITY	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
			applications	Service level			
				agreement			
			Design,	100%	2		
			construct and	compliance with			
			install all	Service level			
			engineering	agreement			
			services				
			Design and	100%	2		
			construct Top	compliance with			
			Structure in	Service level			
			accordance with	agreement			
			the				
			specifications,				
			standards and				
			requirements				
			Liaise with	100%	2		
			various	compliance with			
			communities and	Service level			
			facilitate	agreement			
			community				
			participation				
			Conduct a	100%	2		
			survey all the	compliance with			

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
COMMUNITY	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
			informal	Service level			
			structure within	agreement			
			a demarcated				
			area as				
			determined				
			Hand over Civil	100%	2		
			Engineering	compliance with			
			Services	Service level			
				agreement			
			De l'alde Conserve	1000/	2		
			Be liable for any	100%	3		
			latent and patent	compliance with			
			defects in civil	Service level			
			engineering	agreement			
			service for a				
			twelve month				
			period				
			Be liable for any	100%	3		
			latent and patent	compliance with			
			defects of each	Service level			
			constructed Top	agreement			
			Structure for a 3				
			month period				

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANC	TARGET	2010/11	PERFORMANCE	CORRECTIVE
ADMINISTRATI	OF SERVICE	CONTRACT	E AREAS		PERFORMANCE	COMMENT	MEASURE
VE SERVICES	RENDERED				RATING		
	Telkom	Dec 2010 - Nov	New telephone	100% compliance	1	Insufficient	Communication
		2013	system	with Service level		support	
				agreement			
						Service not on	
						an acceptable	
						standard	
	Trusc	1 July 2010 - 30	Network and IT	NA	2	Service	Communication
		June 2011	support			Acceptable	
	Minolta	1 February 2009	Photo copiers		4	Excellent service	Communication
		- 31 January				rendered	
		2012					
	Nashua	1 July 2009 – 30	Photo copiers		4	Excellent service	Communication
		June 2012				rendered	
	Autopage	1 April 2011 - 30	Cell phones	NA	4	Excellent service	Communication
		March 2013				rendered	

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
FINANCIAL	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
	Conlog	March 2009-	Pre-paid Metres	100%	1	Insufficient	None-
		Feb2012		compliance with			Communication
				Service level			does not help
				agreement			

DIRECTORAT	TE DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
FINANCIAL	. OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
	AON	July 2010-June	Short term	NA	3	Service	Communication
		2013	insurance			acceptable	
	ABSA	July 2008-June	Banking		4	Excellent	Communication
		2013					
	CAB	No Contract	Printing of		3	Acceptable	Communication
			accounts				
	Fujitsu	July 2011-June	Service contract		3	Acceptable	Communication
		2012	: Software				
	Mubesko		Finance		4	Excellent	Communication
			consultants				

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
TECHNICAL	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
	GLENCape	July 2010-	Supply and	100%	4	Good service	Communication
	Recources	June2011	delivery of	compliance with		delivery	
			bituminise	Service level			
			products	agreement			
	TOSAS	July 2010-June	Delivery, spray	NA	4	Good service	Communication
		2011	and lay of			delivery	
			ordinary slurry				
			as well as buying				
			of tar				

DIRECTORATE	DESCRIPTION	TERM OF	PERFORMANCE	TARGET	2010/11	PERFORMANCE	CORRECTIVE
TECHNICAL	OF SERVICE	CONTRACT	AREAS		PERFORMANCE	COMMENT	MEASURE
SERVICES	RENDERED				RATING		
	COLAS	July 2010-June	Lay of quick dry	NA	4	Good service	Communication
		2011	slurry			delivery	
	ZEBRA PAVIND	July 2010-June	Lay of micro	NA	4	Good service	Communication
		2011	paving			delivery	
	IKUSASA	July 2010-June	Supply and	NA	4	Good service	Communication
		2011	delivery of liquid			delivery	
			chlorine gas as				
			well as liquid				
			aluminium				
			sulphate and				
			Lime, sodium,				
			Soda as light,				
			Soda ash dense,				
			HTH, Carbon				
			(PAC) and Pool				
			acid				
	Rocla	July 2010-June	Supply and	NA	4	Good service	Communication
		2011	delivery of			delivery	
			concrete pipes				
			and culverts				
	Van Dyk Precast	July 2010-June	Supply and	NA	4	Good service	Communication
		2011	delivery of			delivery	
			curbs, cement				
			bricks, bricks,				

DIRECTORATE TECHNICAL SERVICES	DESCRIPTION OF SERVICE RENDERED	TERM OF CONTRACT	PERFORMANCE AREAS	TARGET	2010/11 PERFORMANCE RATING	PERFORMANCE COMMENT	CORRECTIVE MEASURE
			paving stones and green cobble stones				
	Smit Steenwerke	July 2010-June 2011	Supply and delivery of cement bricks, bricks and paving stones	NA	4	Good service delivery	Communication
	AWV projects	July 2010-June 2011	Supply and delivery of refuse bags	NA	4	Good service delivery	Communication
	Elster Kent	July 2010-June 2011	Supply and delivery of domestic water meters	NA	4	Good service delivery	Communication
	A.L Abbot and Associates	July 2010-June 2011	Monitoring, quality control and process advice at water treatment works as well as waste water treatment works	NA	4	Good service delivery	Communication

# 4.3 PERFORMANCE IN TERMS OF BASIC SERVICE DELIVERY

#### 4.3.1 ACCESS TO BASIC SERVICES

Table 47 below indicates the provision of basic services to households while Table 48 indicates the extent to which we provide these services free of charge.

Table 47: Basic services to households

	BASIC SERVICES										
Financial year		Number of households as at 30 JUNE 2011									
yeur		Access % Access %									
	Total no	Elect	ricity	Wa	ter	Sanit	ation	Ref			
	of HH							rem			
			%	Acces	%		%		%		
		Acces		S		Acces		Acces			
		S				S		S			
2009/10		8 218	100	7 856	100	5 777	100	7 867	100		
2010/11		8 384	100	8 472	100	5 813	100	7 912	100		

Table 48: Free basic services to households per type of service

ELECTRICITY							
Financial year	Free Basic Services supplied to all households		Househo	Households in Eskom areas			
	Nr of	Unit per	Value	Nr of	Unit per	Value	
	house-	house-	R	house-	house-	R'000	
	holds	hold	000	holds	hold		
		(kwh)			(kwh)		
2009/10	8218	50	1 031	15	50	40	
2010/11	8384	50	3 063	15	50	40	
	WATER						
Financial year	Free Basic Se	ervices suppl	ied to all ho	useholds			
	Number of	Unit per	Value				
	households	household	R′000				
		(kl)					
2009/10	7856	6	1 604				

2010/11	8472	6	1 777			
			TT A TT ON			
		SAN	ITATION			
Financial year	Indigent Households			Non-indigent households		
	Number of	R value	Value	Number of	Unit per	Value
	households	per	R'000	households	household	R'000
		household			per	IX OOO
		pm			month	
2009/10	1043	75.92	1 023	4734	75.92	5 768
2010/11	1387	81.99	1 278	4426	81.99	6 396
		REFUS	E REMOVAL			
Financial year	Indigent Households Non-indigent households					eholds
	Number of	R value	Value	Number of	Unit per	Value
	households	per month	R'000	households	household	R'000
		per			per	
		household			month	
2009/10	1201	95.44	1 456	6658	95.44	9 061
2010/11	1578	103.07	1 816	6334	103.07	10 017

#### 4.3.2 ACCESS TO BASIC LEVELS OF SERVICES

The following table provides an overview of access to basic levels of service

Table 49: Access to basic level of services

TYPE OF SERVICE	2009/10	2010/11
Housing	150	348
Water	7856	8472
Sanitation	5777	5813
Refuse removal	7859	7912
Electricity	8218	8384

#### A CAPITAL BUDGET SPENT ON MUNICIPAL SERVICES

Table 50: Capex

FINANCIAL	OWN	GRANT	GRANT MIG	EXTERNAL	OTHER
YEAR	FUNDING	HOUSING		LOANS	
	(%)	(%)	(%)	(%)	(%)
2008/09	85.4	18.9	97.2	71.7	53.4

2009/10	79.43	2.75	63.68	99.49	45.73
2010/11	96.41	45.39	99.96	97.49	44.73

Table 51: Total capital expenditure on new assets

VOTE	AMOUNT
Executive & Council	R 22 172 950
Budget & Treasury Office	R 26 674
Corporate Services	R 1 568 634
Planning and Development	R 11 500
Community & Social Services	R 271 104
Public Safety	R 117 000
Sport & Recreation	R 146 405
Waste Management	R 2 188 586
Waste Water Management	-
Road Transport	R 104 341
Water	-
Electricity	R 358 2535

#### B PERCENTAGE SPENDING ON TOTAL CAPITAL BUDGET

The total percentage (%) of the capital budget for the past three years is indicated in the table below:

Table 52: Total capital expenditure

FINANCIAL YEAR	% OF CAPITAL BUDGET SPENT
2008/09	93
2009/10	97
2010/11	97

#### C SUMMARY OF BACKLOGS THAT MUST STILL BE ADDRESSED

Backlogs are services not provided for in terms of the millennium goals and the Constitution of South Africa.

Table 53: Backlogs

AREA	TOTAL HOUSEHOLDS AFFECTED
Housing	3 950
Water (on site)	0%
Sanitation	0%
Refuse removal (at least once a week at site)	0%
Electricity (in house)	0%
Streets and storm water	0%

# 4.3.3 WATER AND SANITATION A WATER SERVICE DELIVERY LEVELS

Bergrivier scored 85.2% in the Blue Drop Evaluations. These evaluations include water safety planning processes, process controls and maintenance, monitoring programmes and drinking water quality compliance.

Table 54: Water service delivery levels

DESCRIPTION	2010/11	
	ACTUAL	
Households	8472	
Water: (above minimum level)		
Piped water inside dwelling	8401	
Piped water inside yard (but not in dwelling)	-	
Using public tap (within 200m from dwelling )	71	
Other water supply (within 200m)	-	
Minimum Service Level and Above sub-total	8472	
Minimum Service Level and Above Percentage	100%	

#### B SANITATION SERVICE DELIVERY LEVELS

Bergrivier Municipality scored 72.1% in the Green Drop Evaluations.

Table 55: Sanitation service delivery levels

DESCRIPTION	2010/11
	ACTUAL
Households	7813

Sanitation/sewerage: (above minimum level)	
Flush toilet (connected to sewerage)	5813
Flush toilet (with septic tank)	2 000
Chemical toilet	-
Pit toilet (ventilated)	-
Other toilet provisions (above minimum service level) French (Aurora)	-
Minimum Service Level and Above sub-total	7813
Minimum Service Level and Above Percentage	99%
Sanitation/sewerage: (below minimum level)	
Bucket toilet	-
Other toilet provisions (below minimum service level)	-
No toilet provisions	71
Below Minimum Service Level sub-total	71
Below Minimum Service Level Percentage	100%

#### 4.3.4 ELECTRICITY

All erven within the boundaries of developed areas are fully served with electricity. Eskom supplies electricity to all areas with the exception of Eendekuil where the low cost housing area is within the Municipality's supply area. The remainder of the town is reticulated by Eskom. The Municipality has a license to reticulate electricity to all other developed areas.

Table 56: Electricity service delivery levels

DESCRIPTION	2010/11
	ACTUAL
Households	8384
Energy: (above minimum level)	
Electricity (at least minimum service level)	3101
Electricity - prepaid (minimum service level)	5 282
Minimum Service Level and Above sub-total	8384
Minimum Service Level and Above Percentage	100%

#### **4.3.5 HOUSING**

There are currently approximately 3950 housing applications on the waiting list. The following table indicates the allocation of funds for housing development, amount spent and the number of houses built in the financial year.

Table 57: Housing allocation and expenditure

FINANCIAL YEAR	ALLOCATION	AMOUNT SPENT	% SPENT	NUMBER OF HOUSES BUILT	NUMBER OF SITES SERVICED
	R′000	R'000			
2009/10	15 000 000	15 000 000	100	150	150 (Velddrif)
2010/11	14 966 973	9 100 227	61	56	328 (Piketberg)

#### A MUNICIPAL INFRASTRUCTURE AND OTHER GRANTS

The following table indicates the Conditional Grants received for the erection of municipal infrastructure that were allocated to us in terms of the Division of Revenue Act

**Table 58: Municipal infrastructure grants (MIG)** 

FINANCIAL	PROJECT	WARD	AVAILABLE	AMOUNT	% SPENT
YEAR		NR/ AREA	FUNDING	SPENT	
			R'000	R'000	
2008/09	Velddrif waste transfer	Velddrif	4 693 mil	4 693 mil	100
	station				
2009/10	Porterville, Aurora and	Porterville,	7 080 mil	7 080 mil	100
	Velddrif solid waste	Aurora ,			
	transfer station	Velddrif			
2010/11	Piketberg waste water	Piketberg	8 087 mil	8 087 mil	100
	Treatment works	-	-	-	-

**Table 59 Other capital grants** 

FINANCIA	NAME OF	PROJECT	WARD	AVAILABLE	AMOUNT	% SPENT
L YEAR	GRANT		NR/ AREA	FUNDING	SPENT	
	AND			R'000	R'000	_
	DEPARTME					
	NT					
2008/09	MIG	Refuse Solid	1	4, 693 mil	4, 693 mil	100
		Waste				
		Transfer				
		station				
2009/10	MIG	Waste	1	2,4 mil	2,4 mil	100
		water				
		treatment				
		works				
	MIG	Waste	3 and 4	4,232 mil	4,232 mil	100
		water				
		treatment				
		works				
2010/11	DME	Electricity	4	1 056 000	1 056 000	100
		services				
		Low Cost				
		housing				
		Piketberg				
	PGWC	Pedestrian	7	500 000	278 109	55.6
		walk ways				
	PGWC	Lighting	1 and 2	600 000	89 667	14.9
		Sport fields				
	MIG	Waste	3 and 4	8 087 000	8 087 000	100%
		water				
		treatment				
		works				

#### 4.3.6 REFUSE REMOVAL

Bergrivier has a weekly service for the removal of household waste within the developed areas. A contractor has been appointed to recycle Piketberg's waste. This is a pilot project to evaluate the waste stream. Business and other waste is removed by order.

Table 60: Refuse removal service delivery levels

DESCRIPTION 2	2008/09	2009/10	2010/11
---------------	---------	---------	---------

	OUTCOME	ACTUAL	ACTUAL
<u>Household</u>			
Refuse Removal: (Minimum level)	7 606	7 861	7 912
Removed at least once a week	Yes	Yes	Yes
Minimum Service Level and Above sub-total	7 606	7 861	7 912
Minimum Service Level and Above percentage	100%	100%	100%

#### 4.3.7 **ROADS**

The Municipality has 186,4 km of road of which 22.8 Km is gravel.

A TARRED ROADS

Table 61: Tarred roads

FINANCIAL	TOTAL KM	KM OF NEW	M <sup>2</sup> EXISTING	KM TAR
YEAR	TARRED	TAR ROADS	TAR ROADS	ROADS
	ROADS		RE-TARRED	MAINTAINED
2009/10	164	-	36 000	20,8
2010/11	164	-	52 000	22,8

B GRAVELED ROADS

### Table 62: Gravelled roads

FINANCIAL YEAR	TOTAL KM GRAVEL ROADS	KM NEW GRAVEL ROADS CONSTRUCTED	KM GRAVEL ROADS UPGRADED TO TAR	KM GRAVEL ROADS GRADED/MAIN TAINED
2009/10	20,8	2	-	20,8
2010/11	22,8	2	-	22,8

C COST OF CONSTRUCTION/MAINTENANCE

#### Table 63: Cost of construction/maintenance of roads

FINANCIAL YEAR	TOTAL OF CONSTRUCTION AND MAINTENANCE OF ROADS
2010/11	R 2 709 606

#### 4.3.8 STORMWATER

#### A) STORM WATER INFRASTRUCTURE

Bergrivier Municipality has started with a Management Plan for storm water services. Priority areas have been identified in the first phase. Future projects will be based on this Storm Water Management Plan which was compiled by V and V Consulting Engineers.

Table 64: Storm water infrastructure

FINANCIAL YEAR	TOTAL KM STORM WATER	KM NEW STORM WATER
	MEASURES	MEASURES
2010/11	2,5	2,5

#### B COST OF CONSTRUCTION/MAINTENANCE

Table 65: Cost of construction/maintenance of storm water systems

FINANCIAL YEAR	STORM WATER MEASURES
2010/11	1 065 mil

#### 4.4 LED

#### 4.4.1 LED STRATEGY

The Municipality adopted a LED Strategy in 2009 but had no dedicated official to deal with its implementation. The Strategic Manager resigned in January 2011 and was not replaced for the rest of the financial year. A Head of Strategic Planning and LED was appointed on 1 November 2011. The appointment of this person will give impetus to the implementation of the LED Strategy. The Strategy focuses on: Cut flowers, Tourism, Business Process Outsourcing and Conferencing.

#### 4.4.2 LED INITIATIVES

 A LED workshop was held on 3 March 2011. The aim of the workshop was to discuss what Bergrivier should do to facilitate projects as identified in the approved LED Strategy. Community leaders who would like to be involved in the development of projects volunteered to serve on project teams.

- The possibility to propagate the European Asparagus in selected areas in the Berg Estuary is being investigated as a job creation project.
- The Bergrivier Tourism Organisation Strategy for 2011/12 was approved by Council with the main emphasis being the appointment of a person to facilitate certain projects.
- The Velddrif Tourism Office was moved to an area which is more visible and with more space.
- The Porterville Business Hub was approved for development by PPC. The building is expected to be completed by December 2011. A coordinator and tenants will be sought to facilitate the viable operation of the facility.
- The Piketberg, Wittewater, Goedverwacht (PWG) Community Engagement Forum has been established as an entity within the wider Bergrivier Municipality Community and is comprised of representatives from civic organisations within the designated area of Piketberg, Wittewater and Goedverwacht for the purpose of consultation and identification of community needs and projects.
- The PWG Community Engagement Forum will be involved in the planning and implementation of the Community Engagement Forum funds for purposes of contributing to the communities in accordance with the spirit and purpose of the BEE Act.
- There are investment and export opportunities in Organic Buchu and Essential Oils production.

# **Chapter 5**



Play park in Piketberg



Painted wall at Taxi Rank



New houses being constructed at Piketberg

#### **CHAPTER 5: FUNCTIONAL PERFORMANCE**

This chapter provides an overview of the functional performance of the Municipality for 2010/11. The functions of a Municipality are set out in Section 156, read together with Schedules 4B and 5B of the Republic of South Africa Constitution Act, Act 108 of 1996. Section 84 of the Municipal Structures Act, Act 117 of 1998 regulates the division of these functions between the District and Local Municipality. Bergrivier Municipality is therefore responsible for the following functions;

Table 66: Municipal Functions

CONSTITUTION SCHEDULE 4, PART B FUNCTIONS:	YES/NO		
Air pollution	Yes		
Building regulations	Yes		
Child care facilities	yes		
Electricity and gas reticulation	Yes		
Fire fighting services	Yes (shared with		
	District Municipality)		
Local tourism	Yes		
Municipal airports	No		
Municipal planning	Yes		
Municipal health services	No		
Municipal public transport	Yes		
Municipal public works only in respect of the needs of municipalities	Yes		
in the discharge of their responsibilities to administer functions			
specifically assigned to them under this Constitution or any other			
law			
Pontoons, ferries, jetties, piers and harbours, excluding the	Yes		
regulation of international and national shipping and matters			
related thereto			
Stormwater management systems in built-up areas	Yes		
Trading regulations	Yes		
Water and sanitation services limited to potable water supply	Yes		
systems and domestic waste-water and sewage disposal systems			
Constitution Schedule 5, Part B functions:			
Beaches and amusement facilities	Yes		
Billboards and the display of advertisements in public places	Yes		
Cemeteries, funeral parlours and crematoria	Yes		

Cleansing	Yes
Control of public nuisances	Yes
Control of undertakings that sell liquor to the public	Yes
Facilities for the accommodation, care and burial of animals	Yes
Fencing and fences	Yes
Licensing of dogs	Yes
Licensing and control of undertakings that sell food to the public	No
Local amenities	Yes
Local sport facilities	Yes
Markets	Yes
Municipal abattoirs	Yes
Municipal parks and recreation	Yes
Municipal roads	Yes
Noise pollution	Yes
Pounds	Yes
Public places	Yes
Refuse removal, refuse dumps and solid waste disposal	Yes
Street trading	Yes
Street lighting	Yes
Traffic and parking	Yes

#### 5.1 OVERVIEW OF PERFORMANCE

As indicated in Chapter 4, the Municipality's strategic performance is measured against its Top Layer SDBIP (Service Delivery Budget Implementation Plan) which contains high level service delivery targets. The Top layer SDBIP informs the development of Departmental SDBIP's. Departmental SDBIP's contain a higher level of detail and are used by Portfolio Heads and the Senior Management of the Municipality to monitor performance of departments and certain individuals on a monthly basis.

Functional performance has improved significantly with 79% of KPI's being met in comparison to 52% the previous year. Only 17% of KPI's were not met compared to 27% in the previous year. The Municipality will strive to improve on this in the next financial year.

The overall performance of the different Directorates is indicated in the table below, this performance includes performance in terms of the Departmental SDBIP, which measures operational performance.

**Table 67: Summary of total performance** 

DIRECTORATE	YEAR	TOTAL	KPIS	KPIS	KPIS	KPIS	KPIS
		KPIS	EXTREM	MET	MET	ALMOST	NOT
			ELY	WELL		MET	MET
			WELL				
			MET				
Municipal	2010/11	37	4	2	11	6	14
Manager	2009/10	19	-	-	64	24	31
Council	2010/11	12	2	0	3	1	7
	2009/10	11	-	-	6	1	
Administrative	2010/11	82	2	5	64	5	6
Services	2009/10	61	-	-	48	5	7
Financial	2010/11	87	8	14	46	7	12
Services	2009/10	69	-	-	36	25	8
Community	2010/11	86	5	7	26	24	23
Services	2009/10	76	-	-	45	22	9
Technical	2010/11	330	36	27	126	49	92
Services	2009/10	201	-	-	85	26	90
Total average	2010/11	684	76	72	368	51	117
for municipality	2009/10	537	-	-	284	103	149

In 2009/10 KPI's were measured as met, almost met and not met

#### 5.2 PERFORMANCE PER FUNCTIONAL AREA

The following paragraphs provide a summary of the performance of the various Directorates and Departments as measured against the Directorate and Departmental SDBIP's

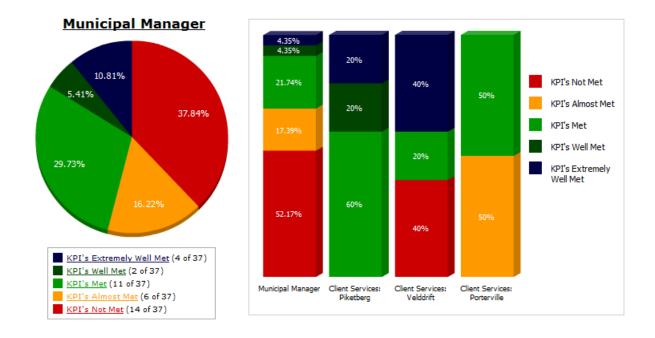
#### 5.2.1 OFFICE OF THE MUNICIPAL MANAGER

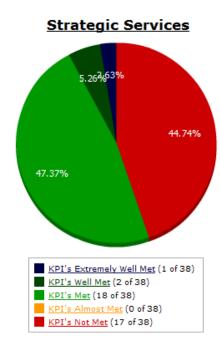
The Municipal Manager is the Accounting Officer and there is one sub directorate within the office of the Municipal Manager namely;

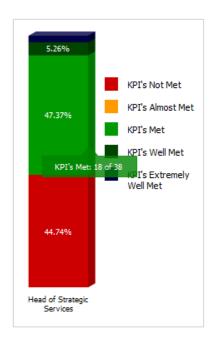
Client Services

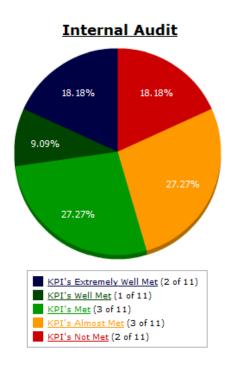
The Manager Strategic Services also reports to the Municipal Manager. This position was vacant from January 2011 – June 2011. The Head Internal Audit reports to the Chairperson of the Audit Committee but reports indirectly to the Municipal Manager.

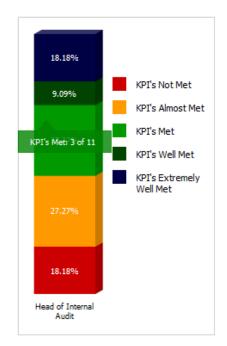
Figure 4: Functional Performance: Office of the Municipal Manager











PERFORMANCE HIGHLIGHTS OF THE OFFICE OF THE MUNICIPAL MANAGER

#### **Customer care and communication**

During the 2009/2010 financial year, Bergrivier Municipality developed a Customer
 Care Charter which emanated from a Customer Care Survey which was conducted

in the previous financial year. A Customer Care Charter was availed to each household and launched at public participation meetings in each ward. A second Customer Care Survey was completed in 2010/11 and the results will be used to improve service delivery.

- o Two Ratepayer Newsletters were distributed.
- The website was upgraded and regularly updated.

#### **Biodiversity**

The Municipality's biodiversity features are of global conservation significance especially the Berg River Estuary and the Groot Winterhoek Wilderness area which is part of the Cape Floral Region which is a World Heritage Site. Bergrivier Municipality is a member of the Local Action for Biodiversity (LAB) which is an international programme for municipalities coordinated by ICLEI, an international environmental organization.

#### Local Acton for Biodiversity (LAB)

- The Mayor, Councillor C Liebenberg, Cllr R de Vries and the Municipal Manager, C Liebenberg attended the 2011 LAB Workshop that was hosted in Velddrif by the Bergrivier Municipality and ICLEI, from 31 January 2011 to 4 February 2011.
- Participant cities and towns from all over the world attended the workshop, including Abu Dhabi (United Arab Emirates), Mexico, City of Curitiba (Brazil), Jerusalem (Israel), Brussels (Belgium), Montreal and Calgary City(Canada), Jundaloop (New Zealand), Auckland (Australia), Dunedin, Edmonton, Jerusalem, Sao Paulo, Stockholm. The following institutions were also represented: Tulane University, IUCN, Capenature, University of Cape Town, Unisa, ICLEI India, Department of Environmental Affairs, CSIR, Rhodes University, SANBI, Rhodes University, Convention of Biological Diversity, and Water Research Council. The following South African cities and towns were represented: Buffalo City, Cape Town, Cape Winelands, and eThekwini, Ekurhuleni, Johannesburg and West Coast District Council.
- The expenditure on the workshop by Bergrivier was R233 547, 00. West Coast District Municipality contributed R50 000, 00. Free press coverage was valued at R24 500, 00.
- The following key milestones have been achieved in relation to the LAB Programme;

o Membership: 1 July 2009

 $_{\odot}$   $\,$  Biodiversity Report: Completed - 30 June 2010  $\,$ 

o Durban Commitment signed: November 2010

- Local Biodiversity Strategies and Action Plan (LBSAP) completed 30
   May 2011
- Biodiversity Initiative approved for initiation: Botanical Garden and High Art Route, Piketberg. (2010 Legacy Project)

#### Management and protection of Estuaries

- The Berg Estuary is part of CAPE Estuaries Programme and will enjoy enhanced protection under the Integrated Coastal Management Act 24 of 2008.
- The Estuary Management Plan was completed in 2009.
- The Berg Estuary Management Forum was established in 2010, and operates successfully with local role-players and government department representatives.
- The upper reaches of the Verlorenvlei Estuary, which is a Ramsar site, fall within the Municipality.

#### Climate Change

 Climate change needs to be addressed through mitigation and adaption strategies

#### Other environmental initiatives and co-partnerships

- A Biodiversity Sector Plan with Critical Biodiversity Areas Maps has been developed for Bergrivier Municipality. Key insights from the Bergrivier Biodiversity Assessment Report
  - Bergrivier contains one of 34 globally identified biodiversity hotspots which has at least 1 500 species of vascular plants as endemics.
  - Biodiversity is being lost and at least 70 % of its original habitat has already been lost to agriculture development.
  - The Piketberg Sandstone Fynbos occurs in Bergrivier and nowhere else in the world.
  - o An on-going challenge is the ever expanding agricultural footprint.
  - It is Important to network with other environmental role-players, organizations and locals within the region.
  - It is essential to mainstream biodiversity into fine scale planning and landscape planning initiatives (Biodiversity Sector Plan with the aid of Critical Biodiversity Area Maps.
  - There are new ideas around linking resources to existing and new environmental projects and conservation programmes.
  - Bergrivier Municipality is a member of:
    - Berg River Estuary Management Forum
    - Greater Cederberg Biodiversity Corridor initiative (GCBC)
    - Cederberg Fire Protection Association (FPA).

 Other Government and Non-Governmental organizations and institutions dealing with Environmental Management and Conservation.

#### Staff

- The staff logo, "We do what we can with what we have" was printed on staff safety
   T-shirts and sun peaks.
- o Two staff newsletters were distributed.
- Staff visits were done during December and January, and meetings with the Municipal Manager, Directors and all staff and were held during June 2011.

#### **Mayoral Golf Day**

o The annual Mayoral Golf Day was again held and was a major success.

#### **Strategic Services**

- The full Council and the Executive Management of the Bergrivier Municipality gathered from 8 to 9 November 2010 to consider the challenges and opportunities that the Bergrivier Municipality may have to face during the next five years, to assess its institutional readiness accordingly and to agree to what extent it needs to strategically re-position itself in preparation for the future five years.
- The revised LED strategy was approved.
- o The unit functioned without a manager for six months

#### **Internal Audit**

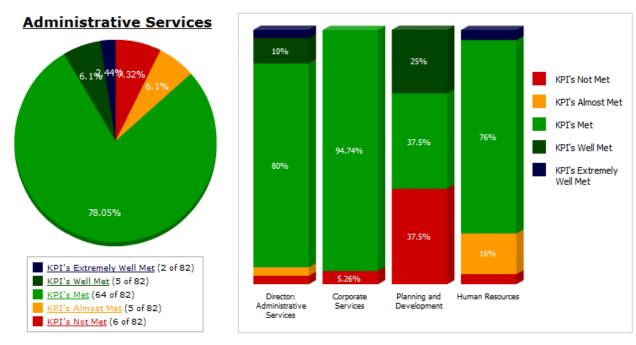
- An Anti-Fraud and Corruption Policy, Risk Based Audit Plan and a Risk Management Policy were approved by Council during the said financial year. National and Provincial government are placing high importance on proper risk management and the identification of risks within the Municipality and specific emphasis is being placed on the implementation of the Risk Management Policy.
- The Audit Committee is functional and as per legislation, four meetings took place during the financial year.
- o Interviews for a Performance Management Committee Member have taken place and an appointment was made by Council. This Committee is responsible for ensuring service delivery as well as the monitoring and evaluation of the key performance indicators of officials.

#### 5.2.2 ADMINISTRATIVE SERVICES

The Administrative Services Directorate comprises the following sub directorates; Director Administration

- Corporate Services
- Human Resource Management
- o Planning and development

Figure 5: Functional Performance: Administrative Services



#### PERFORMANCE HIGHLIGHTS OF THE ADMINISTRATIVE SERVICS DIRECTORATE

- A communication policy was approved by Council on 28 September 2010 to facilitate effective communication with communities.
- All Council and Committee meetings took place according to schedule. These include meetings of the Portfolio Committees, the Training Committee and the Local Labour Forum
- Functionality of the Committee Meetings and the Local Labour Forum was excellent.
- The Training Budget was 100% spent.
- o A new IT and Telephone system was implemented to reduce costs to the Municipality.
- The Skills Development Facilitator achieved the qualification of Occupational Directed Education Training and Development Practices.
- Thirty six (36) employees that were previously illiterate successfully completed Adult Basic Education and Training (ABET) Level 1.

#### 5.2.3 FINANCIAL SERVICES

The Financial Services Directorate comprises the following sub directorates;

Budget and Treasury

o Revenue: Debtors and Financial Services

Revenue: ManagementExpenditure: Management

o Expenditure: Assets and Supply Chain Management

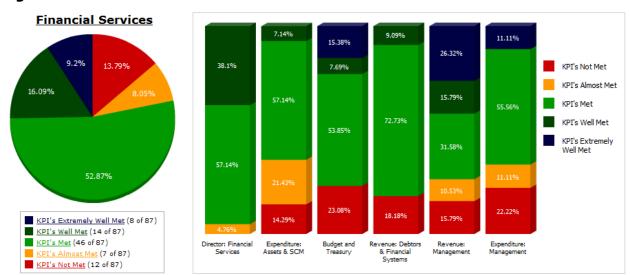


Figure 6: Functional Performance: Financial Services

#### PERFORMANCE HIGHLIGHTS OF THE FINANCIAL SERVICS DIRECTORATE

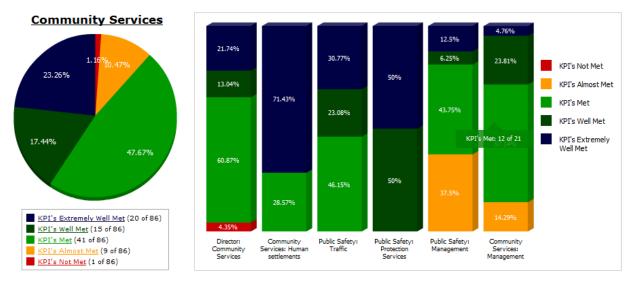
- Three consecutive clean audits.
- Fifty (50) units of free electricity and 6000 litres of free water was provided to all residents.
- The indigent allowance per household is R2500.
- The income of residents who live with pensioners as well as those who receive medical incapacity allowances is not calculated with the qualification of indigent allowances.
- The property tax rebate for residential properties was increased to R50, 000, 00 to exempt all low cost housing home owners from payment of assessment rates.
- Tax incentives and rebates were approved for the business and agriculture sectors to stimulate economic growth for the region.
- There are 2876 normal electricity metres and 5282 pre-paid metres. Approximately 4
   700 metres use the free units.
- There are 1816 households receiving free basic refuse removal, 1387 households receiving free basic sanitation and 8472 households receiving free basic water.

#### 5.2.4 COMMUNITY SERVICES

The Community Services Directorate comprises the following sub directorates;

- o Public Safety: Management
- o Public Safety: Protection Services
- Public Safety Traffic
- o Community Services Management
- Human Settlements

Figure 7: Functional Performance: Community Services



#### PERFORMANCE HIGHLIGHTS OF THE COMMUNITY SERVICS DIRECTORATE

#### Housing

- 150 low cost houses were built in Velddrif and 328 in Piketberg the first since
   1998, a ceremonial handover was done by Minister B Madikizela on 09 May 2011.
- Twenty five Wendy houses were built in the Trajekte Camp in Piketberg as emergency housing units for families that previously lived in tents.
- 14 Temporary jobs were created in the libraries with funding that came from the Provincial Department of Culture, Art and Sport.
- The hall at the Dwarskersbos Beach Resort is busy being upgraded. Defaults at chalets were restored. An electronic booking system was bought, to speed up the booking process. Effort is made to make resorts more tourists friendly.

#### **Sport and Recreation**

 $_{\odot}$  The ablution blocks and cloakrooms at the Aurora Sport fields were completed. We acquired R600 000.00 from the Provincial Department of Culture, Art and Sport for

- the erection of floodlights at the sports grounds in Aurora, Eendekuil and Redelinghuys.
- A major challenge is the functioning of the Sport Councils in the different towns. Strong leadership is needed from Bergrivier Municipality to work closely with and assist the struggling Sports councils. The Bergrivier Sports Policy needs to be workshopped with the Municipal officials and the different Sports Councils and implemented as soon as possible.
- The opening of the Aurora Sports grounds is being planned in conjunction with the Sports Council of Aurora and the Provincial Department of Culture, Art and Sport.

#### **Law Enforcement**

The Municipality has decided to establish a Law enforcement section. The section will consist of a Chief and three law enforcement officers that will be stationed in Piketberg, Porterville and Velddrif. The law enforcement section will be responsible for enforcing all By-Laws and other legislated duties assigned to them in terms of the Criminal Procedures Act.

#### Traffic

- During this financial year this section was under staffed by at least 30%. Senior positions were vacant for more than six months.
- After the fraud case that rocked the Municipality and the Traffic section during 2008 and 2009, management introduced a turn-around strategy. Standard Operating Procedures were introduced for all the offices. These SOP's are monitored on a daily and weekly basis by management. This turn-around strategy resulted in the Piketberg, Porterville and Velddrif Traffic offices receiving a compliance rate of 97% for the issuing of driving licenses during an inspection by the Provincial Department of Transport.

#### 5.2.5 TECHNICAL SERVICES

The Technical Services Directorate comprises the following sub directorates;

o Civil Services: Departmental Administration

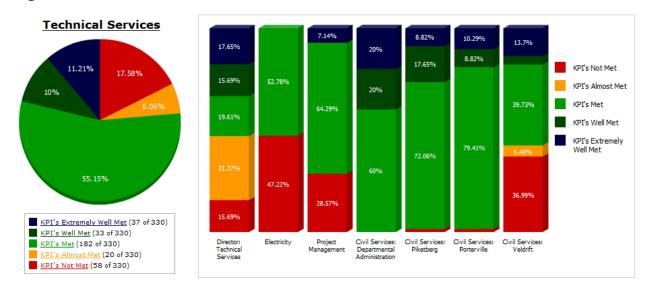
Civil Services : PiketbergClient Services : Porterville

o Civil Services Velddrif

Electricity

Project Management

Figure 8: Functional Performance: Technical Services



#### PERFORMANCE HIGHLIGHTS OF THE TECHNICAL SERVICS DIRECTORATE

#### **Expanded Public Works Programme (EPWP)**

Participation in the Expanded Public Works Programme (EPWP) created jobs to the value of R695 000 for 457 residents. Twelve (12) projects to the value of R893 000, 00 which will provide jobs to an estimated 409 residents have already been registered for 2011/2012.

#### **Electricity services**

#### Low Cost Housing

 Phase 1 of the project to supply electricity to 328 low cost houses at Piketberg has been completed at a cost of R 1 760 000.00 and the final phase is planned for completion during the 2011/12 financial year.

#### Reticulation Network

 Upgrades to the reticulation networks at Piketberg and Porterville have been completed at a cost of R 215 000.00 to ensure sustainable reticulation of electricity services at Piketberg and Porterville.

#### **Civil services**

#### Roads and Storm water

- The total cost for the resealing of tarred roads according to priorities identified by the Road Pavement System as well as physical inspection amounted to R 1,49 m for a total area of approximately 53 000 m³. This continuous resealing programme is essential to ensure safe road transport services and maintenance of an expensive public asset.
- R 235 000 was spent on upgrading pavements and parking areas to improve pedestrian walkways and roads infrastructure. A Grant of R 500 000 was received from the Western Cape Provincial Government for the improvement of non-motorised walkways at Velddrif and the project is planned to be completed during September 2011.
- R 93 000 was spent on the upgrading of various storm water drainage channels to improve safety and living conditions at Porterville, Piketberg and Velddrif. Storm water master planning for Porterville by V & V Consultants amounted to R 121 000.

#### Water Services

- Phase 2 of the multi-year project to increase the capacity of the Water Treatment Works has been completed at a cost of R 3 970 000.00. This upgrade was necessary to accommodate the new low cost housing project and ensure a sustainable supply of potable water to Piketberg.
- R 1 840 000.00 was spent on the replacement of depleted water pipelines, new telemetry equipment and consulting services to ensure quality water services

#### Sanitation Services

- Phase 2 of the multi-year project to increase the capacity of the Waste Water Treatment Works has been completed at a cost of R 8 087 000.00 This upgrade was necessary to accommodate the new low cost housing project and to ensure sustainable sanitation services to Piketberg.
- R 46 500.00 was spent on the replacement of depleted sewer equipment, new telemetry equipment, septic tanks and pump stations at Velddrif, Redelinghuys and Piketberg to ensure quality sanitation services.

#### Refuse Removal Services

- The efficiency of solid waste collection and removal has been improved by the construction of new solid waste drop-offs at Porterville and Aurora at a cost of R 2, 21 m.
- The Municipality plans to recycle all of its waste and a pilot project has been implemented to measure our waste streams.

#### o Land and Buildings

• The main office buildings at Church Street, Piketberg have been improved by the construction of new office facilities and renovation of the existing offices to provide for sufficient office space to accommodate Council and Executive, Financial Services, Administration Services, Community Services and Technical Services. Phase 1 has been completed at a cost of R 7, 48 m and the final phase is planned to be completed during the 2011/12 financial year. This project was necessitated by the increased number of employees needed to conform to statutory compliance and effective governance.

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# **Chapter 6**







# **CHAPTER 6: FINANCIAL PERFORMANCE**

The audited 2010/11 Financial Statements which include the report of the Auditor General provide an accurate reflection of the financial performance of the Municipality for 2010/11. These documents are attached as **Annexure B.** 

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#### ABBREVIATIONS AND ACCRONYMS

AG Auditor-General CAPEX Capital Expenditure

CBP Community Based Planning

CFO Chief Financial Officer

DPLG Department of Provincial and Local Government

DWAF Department of Water Affairs and Forestry

EE Employment Equity

GAMAP Generally Accepted Municipal Accounting Practice

GRAP Generally Recognised Accounting Practice

HR Human Resources

IDP Integrated Development Plan

IFRS International Financial Reporting Standards

IMFO Institute for Municipal finance officers

KPA Key Performance Area

KPI Key Performance Indicator

LED Local Economic Development

MAYCOM Executive Mayoral Committee

MFMA Municipal Finance Management Act (Act No. 56 of 2003)

MIG Municipal Infrastructure Grant

MM Municipal Manager

MMC Member of Mayoral Committee

MSA Municipal Systems Act No. 32 of 2000 MTECH Medium Term Expenditure Committee

NGO Non governmental organisation

NT National Treasury

OPEX Operating expenditure

PMS Performance Management System

PT Provincial Treasury

SALGA South African Local Government Organisation
SAMDI South African Management Development Institute

SCM Supply Chain Management

SDBIP Service Delivery and Budget Implementation Plan

SDF Spatial Development Framework

# ANNEXURE A: AUDIT COMMITTEE REPORT

#### AUDIT COMMITTEE REPORT

#### BERGRIVIER MUNICIPALITY

#### Report of the Audit Committee

We are pleased to present our report for the financial year ended 30 June 2011.

#### Audit Committee Members and Attendance:

The audit committee consists of the members listed hereunder and should meet 4 times per annum. During the 2010/2011 financial year 4 meetings were held.

Name of Member	Number of Meetings Attended
Ms L Basson (Chairperson)	4
Mr C de Jager	4
Mr J van Dyk	4

#### Audit Committee Responsibility

We report that we have adopted appropriate formal terms of reference in our charter in line with the requirements of Section 166 of the MFMA. We further report that we have conducted our affairs in compliance with this charter

#### The effectiveness of internal control

The system of internal control applied by the department over financial and risk management is effective, efficient and transparent.

In line with the MFMA, Internal Audit provides the Audit Committee with reports on the internal controls of the Municipality during the year. The committee has reviewed these reports and has made appropriate suggestions to the municipality.

Internal Audit has also supplied the Audit Committee with updates with regard to the risk management process.

The Audit Committee noted the unqualified audit report from the Auditor General for the Bergrivier Municipality with the emphasis of matters paragraph for the year ending 30<sup>th</sup> of June 2010.

Evaluation of Financial Statements (2009/2010)

We have:

Reviewed and discussed the audited annual financial statements to be included in the

annual report, with the Auditor-General South Africa and the Accounting Officer.

Reviewed the Auditor-General South Africa's management report and management's

response thereto;

Reviewed the department's compliance with legal and regulatory provisions

· Reviewed significant adjustments resulting from the audit.

We concur with and accept the Auditor-General of South Africa's report on the annual

financial statements, and are of the opinion that the audited annual financial statements

should be accepted read together with the report of the Auditor-General South Africa.

Other Matters

The Audit Committee reviewed feedback on outstanding bank reconciliations and long-

outstanding debtors.

The Audit Committee also reviewed the process of the accounting regarding water losses

incurred by the Municipality.

The Audit Committee also noted the new approved budget.

Internal audit

We are satisfied that the internal audit function is operating effectively.

**Auditor-General South Africa** 

We have met with the Auditor- General South Africa to ensure that there are no unresolved

issues.

Chairperson of the Audit Committee: .....

Date: 18:07 - 2011

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# ANNEXURE B: AUDITED FINANCIAL STATEMENTS AND REPORT OF THE AUDITOR GENERAL FOR 2010/11